Casemix as a tool for transparency of medical services

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Introduction

Japan has a compulsory social health insurance scheme that is categorized into the Bismarck type of system. Our universal health insurance system, which covers the 122 million population, is segmented according to workplace and living place. The type of company one works for determines the insurance society to which one belongs and the financial contributions one must make. Although thousands of independent societies therefore exist, they are all integrated into the uniform framework mandated by the national government.

The Japanese health financing system for all societies is based upon fee-for-service reimbursement under a uniform national price schedule. Various health insurance funds, both public and semi-public, gather the premium from their insured and reimburse the cost for the medical facilities according to the type and volume of provided services (Figure 1).

The health insurance scheme is categorized into three basic groups according to age and employment status; Employee's Medical Insurance scheme (EMI) for employers and their dependants, National Health Insurance scheme (NHI) for self-employed, farmers, retired and their dependent, and a special pooling fund for the elderly. All Japanese are covered by at least one of these schemes. Because the Japanese system is portable, Japanese residents can receive medical services at any medical facilities with a modest co-payment (30%).

Today the health insurance scheme is an important infrastructure supporting the livelihood the citizen. However, of while the socio-economic structure is facing to a rapid and large changes due to ageing of the society, increase of working women, and transformation in the working environment and industrial structure, the people's awareness and social value are also rapidly changing. For example, neo-liberal way of thinking is becoming dominant in our society instead of the socio-democratic norm.

As shown in Table 1, it is an important matter how to cope with the increasing health insurance burden. Currently the following topics are under the discussion; creation of new scheme for the aged, re-evaluation of the scope of public health insurance benefits, to make the payment system more cost-efficient, introduction of Disease Management scheme, to differentiate functions of medical facilities, and so on.



Figure 1 Structure of Social Medical Insurance Scheme

Note: The Japanese medical insurance system is based on the third payer scheme.

| | Total Medical Expenditures (TME) | | Per capita TME | National Income (NI) | | TME/NI | TME for the aged | | Per capita TME | TME for |
|------|-------------------------------------|-----------------------|----------------|------------------------|-----------------------|--------|------------------------|-----------------------|----------------|-----------|
| | Total (billion yen) | Increasing rate(%) | (Thousand yen) | Total (billion yen) | Increasing rate(%) | (%) | Total (billion yen) | Increasing rate(%) | (Thousand yen) | / TME (%) |
| 1955 | 238.8 | 11.0 | 2.7 | 6973.3 | | 3.42% | | | | |
| 1965 | 1122.4 | 19.5 | 11.4 | 26827.0 | 11.5 | 4.18% | | | | |
| 1975 | 6477.9 | 20.4 | 57.9 | 123990.7 | 10.2 | 5.22% | 866.6 | 30.3 | 184 | 13.38% |
| 1985 | 16015.9 | 6.1 | 132.3 | 261089.0 | 7.4 | 6.13% | 4067.3 | 12.7 | 499 | 25.40% |
| 1995 | 26957.7 | 4.5 | 214.7 | 374277.5 | 0.1 | 7.20% | 8915.2 | 9.3 | 752 | 33.07% |
| 1996 | 28454.2 | 5.6 | 226.1 | 386793.7 | 3.3 | 7.36% | 9723.2 | 9.1 | 782 | 34.17% |
| 1997 | 28914.9 | 1.6 | 229.2 | 391341.1 | 1.2 | 7.39% | 10278.6 | 5.7 | 790 | 35.55% |
| 1998 | 29582.3 | 2.3 | 233.9 | 379264.4 | - 3.1 | 7.80% | 10893.2 | 6.0 | 801 | 36.82% |
| 1999 | 30701.9 | 3.8 | 242.3 | 373340.3 | - 1.6 | 8.22% | 11804.0 | 8.4 | 832 | 38.45% |
| 2000 | 30141.8 | - 1.8 | 237.5 | 379065.9 | 1.5 | 7.95% | 11199.7 | -5.1 | 758 | 37.16% |
| 2001 | 31099.8 | 3.2 | 244.3 | 368374.2 | - 2.8 | 8.44% | 11656.0 | 4.1 | 757.0 | 37.48% |
| 2002 | 30950.7 | - 0.5 | 242.9 | 362118.3 | -1.7 | 8.55% | 11730.0 | 0.6 | 737.0 | 37.90% |
| 2003 | 31537.5 | 1.9 | 247.1 | 368659.1 | 1.8 | 8.55% | 11652.3 | -0.7 | 753.0 | 36.95% |

Table 1 Chronological changes of the Total Medical Expenditures in Japan

Source: Ministry of Health, Labor and Welfare (2005)

As explained above, health care system in Japan is facing serious financial difficulties due to extremely rapid ageing and costly innovations in medical technology. In order to maintain our health insurance scheme, we need to change the system more efficient and transparent. In order to implement any program, we need objective data about the actual situation.

In Japan, we have a very detailed claim data, which contains various information such as diagnosis, procedures conducted, drugs prescribed, and so on. However, claim data is not standardized and not informatized, thus these very precious data have not been fully used for health policy making. One of the main purposes of the Japanese casemix project is to implement a standardized electronic claim system (Matsuda, S., et. al, 2005). The keywords are transparency and accountability. Using this framework, we will able to evaluate the cost and quality of medical services as shown in this article. In this article the author tries to explain the Japanese original casemix system, DPC (Diagnosis Procedure Combination) as a tool for transparency of medical services in the comparison with G-DRG.

Brief history of casemix system development in Japan

Since the late 90's, the Ministry of Health, Labor and Welfare (MHLW) and its affiliated research institute (Institute of Health Economics and Policy: IHEP) have started research on the feasibility of case-mix classification system as a tool of standardized medical profiling and payment. Several types of already existed case-mix classification, such as HCFA-DRG, AP-DRG, APR-DRG, and an early version of Japanese original case-mix system were tested in validity.

Although the American DRGs were evaluated as applicable for the Japanese acute-care hospitals, the physician's organization criticized that the American DRGs were too rough to correctly reflect their practice patterns. But they also recognized the necessity of case-mix profiling to improve the transparency of medical decision and processes to their patients and insurers. Thus, it was required to develop an original classification system that fits to the practice pattern in Japan, and at the same time, allows comparative benchmarking across the country and with the system of other countries.

In order to seek another way to implement the casemix system, at first, we investigated the DRG application in the European countries between 1997 and 1998. We have intensively investigated UK (HRG), France (GHM), Sweden (Nord DRG), Belgium (AP-DRG), Portugal (HCFA-DRG), Austria (LDF), Germany (FP/SE) and the Netherlands (DBC). After the two years country-study we decided to develop the new casemix system as a profiling tool of medical services under the PMC like principle. We have much influenced by the French and Austrian approach of casemix application for regional health planning and Belgian and British approach of incremental development process.

In 2001 the Japanese case-mix research team, so called DPC Project team, was organized in order to develop the Japanese original casemix system.

The structure of DPC

The basic idea for constructing new casemix system

is not that of DRG As the Japanese medical professionals required more process oriented system, we adapted a PMC like approach. The first key of classification is diagnosis, and then types of procedures are considered to decide a group. The first step of development is to construct the definition table (Table 2). The first column is diagnosis that corresponds to a group of pathologies. In this case, "Malignancy, Stomach" contains gastric cancer (C16\$), and carcinoma in situ (D002), for example. In the second step, a series of usually applied interventions are listed up according to the opinion of physician's panel. Finally other expected situation such as co-morbidities and complications are listed up by the panel. Based on this definition table, our research team analyzed the actual data and constructed the DPC groups.

| Base DPC | Diagnosis | ICD10 | Surgical Procedure | JPC | Adjuvant therapy 1 JPC | Adjuvant therapy 2 | JPC | сс | ICD10 | Severity |
|------------------------|-----------------------|-------|-------------------------|-------|---------------------------|-----------------------|--------|--------------------|-------|----------|
| Stomach, Malignancy | Carcinoma, Stomach | C16\$ | Total gasterectomy | K6572 | | СЛН | G005 | Renal failure | N18\$ | |
| | Carcinoma, in situ | D002 | Partial gasterectomy | K6552 | | Chemotherapy | | Cardiac failure | 150\$ | |
| | | | Brown procedure | K662 | | Radiation | | | | |
| | | | | | | Ventilator | J045\$ | | | |

Table 2 The DPC definition table

JPC: Japanese Procedure Code

Source: Ministry of Health, Labor and Welfare (2004)

In DPC algorithm, diagnosis, procedure, and co-morbidity/complication are three key variables for the classification. Additional information (e.g. birth weight in the case of neonatal intensive care) is also referred to in some groups. Diagnosis and co-morbidity/complication were coded following ICD10 coding scheme, and procedures are coded in the Japanese Procedure Code as defined in the fee schedule of the national health insurance system. The structure of the DPC ver.3 composes of 8 parts as shown in Figure 2.

The first part is Major Diagnosis Category and DPC serial number that corresponds to ICD10. The

second indicates the type of admission. The third is code for age and birth weight. The fourth is existence and types of surgical procedures. The fifth and sixth indicate the existence of additional procedures and adjuvant therapy such as chemotherapy, immuno-therapy and radiotherapy. The seventh indicates the existence of co-morbidity /complications. Finally, the eighth is the code for severity. Although the eight components are the prototype of the classification structure, it should be noticed that they are for profiling, and that all of the components are not necessarily used for reimbursement schedule.



Figure 2 Structure of code of DPC ver.3

Source: Ministry of Health, Labor and Welfare (2004)



Figure 3 An example of DPC based payment for hospital

DPC 0600203x01000x (Malignancy, Stomach, Total gasterectomy, No additional procedure, No CC)

Reimbursement system based on DPC

The DPC based reimbursement scheme is quite different from other countries. The payment for hospitals composes of two components; DPC component and Fee-For-Service component. The DPC component corresponds to the "so called" hospital fee. which contains hotel fee pharmaceuticals and supplies used in wards, lab-test, radiological examination, and procedures cheaper than ¥10,000. The FFS component corresponds to tariffs for surgical procedures and anesthesia, pharmaceuticals and expensive devices used in operation rooms, and procedures more than ¥10,000. For the DPC component, per diem payment schedule is set for each DPC group.

Table 3 shows an example for "DPC

0600203x01000x (Malignancy, Stomach, Total gasterectomy, No additional procedure, No CC)". For each group, the standard per diem payment is defined, and three periods are set for reimbursement; period I, period II and Upper limit for DPC based payment (Figure 3). The period I, II and upper limit correspond to the 25 percentile-day, ALOS day and ALOS+2SD day, respectively. Up to period I, per diem payment is set for 15% more than standard per-diem payment. Furthermore, the hospital coefficient is calculated for each facility according to its function and characteristics. On the contrary, from period II to upper limit day, per diem payment is set for 15% less than the standard payment. Over upper-limit-day, a reduced FFS payment scheme will be applied.

| (DPC 0600203x01000x Malignancy, Stomach, Total gasterectomy, No additional procedure, No CC | | | | | | | | | | | | |
|---|------------|--------------|------------------------------|--------------|------|----------|-----------|----|---------|--------|-------|-------------|
| | | | Surgical rocedure Ad Tx 1 | Tx 1 Ad Tx 2 | CC | Severity | LOC(days) | | Points | | | Upper limit |
| No of DPC | Name of | Surgical | | | | | | | Under | Betwee | Over | for DPC |
| NO OF DI C | DPC | Procedure | | | | | | I | n I and | п | based | |
| | | | | | | | | | 1 | II | | payment |
| 0600203x01000x | Stomac, | Total | None | None | None | | 15 | 29 | 2,939 | 2,172 | 1,846 | 45 |
| 0000203x01000x | Malignancy | gasterectomy | | | | | | | | | | |
| | 1 | л Î | | | | | | | | | | |
| | ICD10 | 4 | | | | | | | | | | |
| | C16\$ | | | | | | | | | | | |
| | D002 | | 1 | | | | | | | | | |
| | | Japnese | | | | | | | | | | |
| | | Procedure | | | | | | | | | | |

Table 3 An example for DPC based reimbursement

Source: Ministry of Health, Labor and Welfare (2004)

Code K6572

The calculation of DPC based payment is rather complicated, thus the computerization of hospital information system is an indispensable requirement. In fact, the DPC based hospital computer system for reimbursement has been developed based on the former FFS based tariff calculation system. Furthermore special computerized software for ICD coding has been also developed in order to lighten the burden of clinicians who have responsibility to complete a DPC information sheet of their patients.

Refinement process of DPC

The first version of DPC 3.0 was developed by the DPC project team from 2001. Within this DPC project team, the 21 clinical sub-specialties were organized. Based on the discussion with clinical groups and the statistical analysis of 267 thousands cases-data from 82 special function hospitals (80 university hospitals and 2 national centers), the DPC version 3 was established in 2003. The new classification composes of 2552 groups under the 16 MDCs. Based on the DPC version 3, the payment of hospital fee of the 82 special function hospitals has started from April 2003.

During the first year's implementation, the DPC project team has gathered various information about problems to be ameliorated for the use of payment. In 2003 study, the evaluation of secondary procedures (i.e., secondary surgery, chemotherapy, radiotherapy, etc) and CCs were intensively reviewed. Finally the 2004 version of DPC has been established and applied for payment from April 2004. The 2004 version composes of 3067 groups under 16 MDCs. After the 2^{nd} revision, the new 2006 version of DPC is established, composing of 2437 groups. From 2006 the hospitals that are paid by DPC, have been expanded to other 360 hospitals, which compose of public and private facilities.

Another 370 hospitals participates the DPC project without payment application. Thus we can gather the DPC data from about 300,000 acute care beds today.

DPC as a tool for transparency of medical services

Actually, there are a lot of critics on mass media about the quality of hospital services in Japan. They often say that the Japanese hospital services are less quality but more expensive and inefficient compared with other developed countries. However, there are little objective evidences about the quality and cost of the Japanese hospital care. It is not possible to ameliorate quality and efficiency of services that are not measured. One of the most important missions of DPC project is to ameliorate the transparency of hospital activities, in order to make hospital services measurable and then to prepare a common basis for discussion about health reform. The cost-containment is not the first objective of DPC project. It is the first time in the Japanese history of health policy that the data shown in this article is open for the public. With these DPC related data, we can objectively analyze the performance of hospital services. Standardization. transparency and accountability are the keywords of DPC project.

Today citizens can access the DPC based outcome data in the website of Ministry of Health, Labor and Welfare, where the number of discharge cases is opened for each DPC by 360 hospitals. For example, a patient with multiple sclerosis can know which hospital treat this disease the most frequently in Japan. Other opened data are ALOS (Average Length of Stay) for each DPC (Figure 4), re-admission rate with reasons, complexity index (CI), efficiency index (EI), and so on.



Figure 4 An example of LOS data

Note: There is a considerable differences in ALOS among hospitals.

LOS



Note: There is no clear tendency between NYHA score and ALOS.

Figure 6 An example of clinical study based on DPC data

DPC 6digits 050030, Angina/Chronic IHD, Surgical Relationship between NYHA score and cost



Note: There is no clear tendency between NYHA score and cost.

Based on the DPC data, we can do various clinical analyses as shown in Figure 5 (050030 Angina/Chronic IHD, surgical; relationship between NYHA score and ALOS) and Figure 6 (050030 Angina/Chronic IHD, surgical; relationship between NYHA score and cost). These data are used for the refinement of classification and tariff table. Although clinicians often refer to the possible

positive relation between clinical severity and resource consumption (cost and length of stay), above results have indicated that the hypothesis is not always true. These data are indispensable in order to get a consensus from clinician group.

DPC based cost analysis project

It has been long criticized by providers that the

current FFS tariff table does not correspond to real cost of medical services. As each DPC price is determined by the average charged cost based on the current tariff table, the validity of DPC price is also questioned. In order to correspond to this critic, after the two years intensive research activity, the DPC costing manual has developed in 2002. Using this manual, 28 university hospitals have tried to estimate the cost of each DPC in 2003. Although the results were positively evaluated by participant hospitals, there were several points to be ameliorated. For example, the over-heading method is requested to be tuned in order to fully apply it for all the hospitals. Furthermore, how to evaluate the depreciation and research and education cost are another issues for re-consideration.

In 2004 the costing study was extended to another 112 hospitals (private and public), and in 2005 the number of participants become more than 200 hospitals. In order to facilitate data collection, we have developed a special computer software that is used in each hospital. Figure 7 shows a part of 2004 research results.

Thus we are now making an intensive effort for the refinement of costing method in order to make it available in 2006. The coming national cost data will serve as a national reference for the DPC pricing and at the same time it will be very useful for each hospital to evaluate their cost structure and to ameliorate its productivity.



Note: Based on the standardized costing manual, the cost structure is estimated for each DPC (Matsuda, 2005).

DPC as a tool for estimation of disease structure The Ministry of Health, Labor and Welfare (MHLW) conducts the Patient Survey every 3 years. In this survey, each medical facility (hospitals and clinics) is required to report the patient's data such as age, sex, address (community level), main diagnosis, complication and co-morbidity, procedures delivered for the particular day (out-patient services) or for the one month (discharged case for in-patient services). By applying the DPC logic for this data base, we can estimate the DPC based disease structure both for national and local levels (Fushimi, 2006).

Figure 8 shows an example of disease structure estimation for Kitakyushu Health care region that covers about 1.1 million populations. Using this kind of data, the local government establishes a health policy for more rational resource allocation and each hospital can know their position in the region.

From 2008 the MHLW plans to introduce a Disease Management like health promotion program mainly targeting for Metabolic syndrome. The DPC

based estimation of disease structure can be used for this program. For example, we applied this methodology to a health care region in Kyushu. The estimation result showed that about 6 % of total population may be categorized into diabetes mellitus or suspicious. This means that one of every 10 adults might be DM patients. In fact, DM is the most important cause of retinopathy and renal failure in this area. Based on these kinds of evidence, we have started the disease management program for the DM patients from 2004 with collaboration of the local municipal government (Nishiyama, et. al, 2007).

| DPC logic | • | National Patient Survey | |
|-----------|---|--|--|
| | | Estimation of I In Hea By MDC, I | Disease Structure Ith region DPC6, DPC14 |

Figure 8 Estimation of disease structure based on DPC logic

| DPC6 | OPE | Total | LOS <=1 | LOS 2-29 | LOS 30-119 | LOS >=120 |
|--------------------------------------|-----|-------|------------|-------------|---------------|--------------|
| 010010 Brain Tumor | Yes | 51 | 0 | 24 | 22 | 5 |
| 010010 Brain Tumor | No | 57 | 1 | 35 | 14 | 7 |
| 010020 SAH | Yes | 41 | 0 | 19 | 14 | 8 |
| 010020 SAH | No | 38 | 10 | 13 | 11 | 3 |
| 010030 Non-ruptured brain aneuyrisma | Yes | 18 | 0 | 14 | 4 | 0 |
| 010030 Non-ruptured brain aneurhysm | No | 16 | 8 | 8 | 0 | 0 |
| 010040 Intra-cranial hematoma | Yes | 49 | 2 | 16 | 24 | 8 |
| 010040 Intra-cranial hematoma | No | 156 | 11 | 75 | 53 | 17 |
| 010060 Cerebro-vascular infarction | Yes | 55 | 0 | 30 | 19 | 4 |
| 010060 Cerebro-vascular infarction | No | 1,220 | 32 | 638 | 340 | 203 |

Kitakyushu Health Care Region

Note: By applying the DPC logic for the Patient survey, we can estimate the disease structures of each health care region Source: Fushimi (2006)

DPC as a project of e-health

Receipt Data Download System and Code finder

The principle of Japanese health insurance scheme has long been the Fee-For-Service (FFS) based payment. The health information companies adapted to this scheme and developed the computer system corresponding to the FFS payment. Using the installed tariff table data, the computer produces a receipt (claim sheet) of each patient for reimbursement. Health institutions send this claim sheet to the payers' organization in order to receive reimbursement. In this computer system, all procedures, drugs and devices for reimbursement are registered for each patient by daily basis. There is a standard code for each of all procedures, drugs and devices. Using this FFS based computer system we can allocate a DPC code for each patient. This is the RDDL (Receipt Data Download) system. This computer system is used not only for acute in-patient services but also for chronic in-patient services and ambulatory care. This is why DPC has a possibility to be generalized for all categories of medical services.

Another important system is the Code finder. This is a program that converts diagnosis in Japanese into ICD10 code. Based on the mapping table between diagnosis in Japanese and ICD10, Prof. Ohe (Tokyo University) invented this innovative system. By combining RDDL system and Code finder, one can determine an appropriate DPC code for each patient relatively easily. The dictionary of diagnosis is periodically renewed and reflected to the Code finder. With these basic infrastructures we could generalize the use of DPC for payment within a relatively short period (2 years from the development to application for payment). *Electronic Receipt*

Unfortunately the reimbursement system is not elecronized up to now, thus each medical facility has to produce paper claim sheet and send it to payer's organization by hand or by mail. This is very inefficient. In order to ameliorate this situation, we are now developing the electronic receipt system based on the DPC system. As DPC data is already standardized and elecronized, and as DPC uses RDDL system, it is easy to generalize the DPC based electronized receipt (claim) for other medical services. If we can generalize it, we will be able to construct a very useful and powerful database for health policy making.

Current research topics of DPC

The DPC research team is now conducting a number of projects for future; i.e., development of DPC for sub-acute care, chronic care, psychiatric care and out-patient services, development of DPC based clinical indicators and benchmarking system, and so on.

It is impossible to fully evaluate the appropriate volume of payment for each hospital by DPC cost weight alone. There would be other aspects that reflect the function and resource consumption of each hospital. For example, the cost for research and training, special services such as emergency room and ICU cannot be evaluated by DPC cost weights alone. In order to correspond to this question, the DPC research team tries to establish a set of indicators that reflect particular hospital functions.

All these research projects will give very important suggestions for the debate on health reform in Japan.

Brief description of G-DRG

One of the topic of this paper is the comparative analysis of the German and Japanese health system. In the following two sections, the author tries to describe the German casemix system, so called G-DRG in comparison with the Japanese DPC.

After the introduction of DRG based payment for the American Medicare in 1983, many European countries started feasibility studies about the DRG based hospital financing. The German federal government asked to a private consulting firm a feasibility study but results were negative. No use of ICD and the existence of German original procedure tables were main reasons for rejection of DRG use. However, facing to the financial difficulty in the late 80s, the federal government decided to adapt the casemix based payment for hospital because of easiness of cost control. In the early 90s they implemented the German original casemix system, so called SE/FP. Although the SE/FP based payment was applied to only a part of in-patient services, not for all patients, this system had showed a positive result for cost containment of hospital service expenditures.

In 90s the German hospital service expenditures continued to increase. The dual financing system, that is a combination of budget and per-diem payment, was criticized and the generalization of casemix based payment system was proposed. According to the Plan 2000 by Schroeder cabinet, the discussion had started for generalization of casemix system. As the generalization of SE/FP system was evaluated as impossible, the government decided to introduce a foreign system. The French GHM, the Austrian LDF, the 3M's AP-DRG, the Australian AR-DRG were candidates. Finally the government decided to introduce the AR-DRG because of its sophisticated structures. In order to apply the AR-DRG to German hospital environment, they have converted the Australian procedure codes to the German ones and modified some classification structures. At the same time the German government established the special institute in charge of DRG, InEK (Institute for Hospital renumeration). The institute has conducted the cost study of each DRG classification and has established the G-DRG standardized cost weight table.

Based on these results, the German government is trying to generalize the G-DRG based payment up to 2006. In the new system, the case revenue for a particular DRG is generally the product of the cost weight of each DRG and the base rate (i.e. the monetary value of a relative cost weight of 1.0). At the moment, all hospitals are to be financed with the same base rate. For the year 2004, a nationwide base rate was 2,593 Euro. However, the real hospital base rate ranged from less than 1,000 to more than 4,000 Euro (Busse, 2007). This situation reflects historical and functional differences of each hospital. In order to absorb these differences, various kinds of additional and alternative fees are set for each hospital according to its characteristics (i.e. surcharges for innovative diagnostic and treatment procedures, surcharges for specialized centers, apprenticeship surcharge, etc). Because of the existence of these additional payments, the G-DRG system has become highly complex, leading to an increased need for coordination and s greater potential for conflict in budget negotiation between the negotiating organizations (Busse, 2007).

Comparison between G-DRG and DPC

Table 4 summarizes the comparison of G-DRG and DPC. The two casemix systems are different for its logic (procedure dominants vs. diagnosis dominant) and use for payment (per-case vs. per-diem). As the

system reflects the history and culture of each country, it is very difficult to conclude which system is better.

Generally speaking, the per-case payment would have more cost containment effect than the per-diem payment. For this reason, the possibility of DPC based per-case payment is under discussion in Japan.

Many clinicians are against the introduction of DPC based per-case payment, indicating this system will have more possibility to cause inappropriate effects on quality of care because of too much incentive for cost containment. Of course malpractices can happen for the per-diem payment system because it restricts the amount of payment to some extent. In order to prevent such unwanted effects, it is necessary to prepare a set of clinical indicators by which one can monitor the quality of care. It is rather easy for DPC, a diagnosis dominant classification system, to establish such clinical indicators compared with G-DRG, a procedure dominant system.

| | G-DRG | DPC | | |
|--|-----------------------|-------------------------|--|--|
| Grouping logic | Procedure dominant | Diagnosis dominant | | |
| Origin | AR-DRG | Japan original | | |
| ICD | ICD10 GM | ICD 10 | | |
| Procedure code | German procedure code | Japanese procedure code | | |
| Number of groups | 1082 | 2347 | | |
| Use for payment | per-case payment | per-diem payment | | |
| Covered hospitals | All hospitals | Acute care hospitals | | |
| Application for clinical indicator | Possible | Possible, easier | | |
| Application for estimation of disease structure | Difficult | Possible, rather easy | | |

Table 4 Comparison between G-DRG and DPC

Note: There are several differences for contents and application between the two casemix systems.

Another important difference between G-DRG and DPC is their applicability for the estimation of disease structure. As DPC is a diagnosis dominant classification, it can be applicable for chronic in-patient and out-patient services. Furthermore, DPC has developed based on the current billing system, data can be integrated into the common electronic format. Using this dataset, one can estimate the financial burden of a particular disease category and thus estimate the effect of preventive activities such as Disease Management program.

Fushimi has already developed such a system based on DPC and the results of his study are used for the discussion about regional health planning in several local governments in Japan (Fushimi, 2006). In the case of G-DRG, they have developed this system independent form out-patient services, thus it will be rather difficult to develop G-DRG for a general tool to describe all medical services.

Conclusion

The most important purpose of health policy is to

assure quality care for the patient, not to rationalize health expenditures in itself. The Japanese Ministry of Health, Labor and Welfare published its principles for future health reform. This agenda composes of three main purposes; Respect of patient's choice and informatization, Realization of effective and quality care delivery system, and Construction of reliable health system. In order to promote these programs we need the standardized information about contents of medical services. The DPC based information system will serve as a fundamental basis for it.

Under the increasing consumerism and available information about the "best" medical services, patients require the quality care as highest as possible. They want the best outcome, not usual one. Higher the quality of care, usually, more the resources consumption. Thus, it becomes a crucial issue for the government how to balance the public health expenditures and quality of care. Patients must be offered standardized information about cost and quality of health services, if not, health system cannot be sustainable facing to unlimited requirement from the patients. In fact, this is happening in Japan in some clinical services, such as obstetrics, pediatrics and general surgery.

Currently in Japan, most of the medical services are covered by public medical insurance. It is clear that the current public financing is not enough to cover the all services that the patient requires. This situation seems similar both for Japan and Germany. We need more practical discussion about how to finance the medical services. Casemix information will serve as a basis for this discussion.

Under the globalization of health related information, patients can compare the health services in different countries for the clinical outcome and costs. In order to facilitate the comparison, it is desirable to establish a common basis for evaluation. Casemix system will be a candidate for such basis. Currently we try to the mapping table between DPC and other casemix system, such as G-DRG and the American DRG Using this mapping table we will be able to compare the clinical outcome and cost for the treatment of same casemix. This situation will contribute to standardization and improvement of effectiveness and efficacy of health services.

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