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The Financial **Statistics of Social Security** in Japan

Fiscal Year 2022 (April 2022 - March 2023)



🔏 National Institute of Population and Social Security Research **TOKYO JAPAN 2024**

Preface

The Financial Statistics of Social Security in Japan is a collection of statistics compiled from the annual financial statements of social security schemes for fiscal year (FY) 2022. Schemes such as pension, health insurance, long-term care insurance, employment insurance, public assistance, and child support are included. In July 2012, the Financial Statistics of Social Security was designated by the notice from the Minister of Internal Affairs and Communications as one of the Fundamental Statistics based on the Statistics Act in the area of social security.

The Financial Statistics of Social Security describes the volume of social security as a whole as well as a composition of social security by policy area in Japan. We hope that the statistics will be used broadly as fundamental resources to monitor social security policies and finance, and also as a significant index to conduct international comparison of social security expenditures.

The National Institute of Population and Social Security Research will make its best efforts to meet the national expectations of the Financial Statistics of Social Security as Fundamental Statistics.

We would like to express our deepest appreciation to the ministries and public organizations concerned for their cooperation in compiling the Financial Statistics of Social Security.

July 2024 National Institute of Population and Social Security Research Reiko Hayashi Director-General

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2. Figures listed are rounded to the nearest whole number, so the total breakdown may not add up to the total number.

Financial Statistics of Social Security in Japan

Social Expenditure (OECD standards), Social Benefit and Social Security Revenue (ILO standards), and Receipts of Social Security Schemes (EU standards) are statistics compiled in accordance with standards established by international organizations. In this report, they are collectively referred to as "Financial Statistics of Social Security."

1. Social Expenditure (OECD standards)

The Organisation for Economic Co-operation and Development (OECD) began publishing the Social Expenditure Database (SOCX) in 1996. OECD defines social expenditures as follows: "The provision by public and private institutions of benefits to, and financial contributions targeted at, households and individuals in order to provide support during circumstances which adversely affect their welfare, provided that the provision of the benefits and financial contributions constitutes neither a direct payment for a particular good or service nor an individual contract or transfer." (OECD, 2007).

Every expenditure item is included in Social Expenditure if it satisfies the following two criteria: first, the benefits must be intended to address one or more social purposes and, second, the system that makes the provision of benefits should either contribute to interpersonal redistribution or involve compulsory participation.

The OECD Social Expenditure groups social benefits with social purpose into the following nine policy areas:

(1)Old age, (2)Survivors, (3)Incapacity-related benefits, (4)Health, (5)Family,
(6)Active labour market programmes, (7)Unemployment, (8)Housing, and
(9)Other social policy areas.

Social benefits include cash benefits such as pension, income security during maternity leave, welfare benefits, and others, as well as benefits in service or kind, such as childcare, care for the elderly, and care for people with disabilities.

The scope of Social Expenditure based on the OECD standards is broader than the Social Benefit based on the ILO standards, as the OECD standards include the amount of expenditure not directly spent on individuals, such as expenditure on equipping facilities.

2. Social Benefit and Social Security Revenue (ILO standards)

Since rejoining the International Labour Organization (ILO) in 1951, Japan has been cooperating with ILO inquiries. A government agency (initially the former Ministry of Labour, later the former Ministry of Health and Welfare, and currently the National Institute of Population and Social Security Research) aggregates data on social security benefits in accordance with ILO standards.

The ILO had conducted 18 international inquiries on social benefits since 1949 and published reports. In these inquiries, data on social security receipts and expenditures were collected within the framework of ILO Convention No. 102 (1952) concerning Minimum Standards of Social Security as well as ILO Recommendations No. 67 (1944) and No. 69 (1944).

The ILO has revised the inquiry framework several times in response to changes in socioeconomic circumstances. In 1997, when the 19th Inquiry was conducted, the methodology and framework were modified to consider a wider range of social protection, extending its coverage to include social protection that provided general assistance to all citizens, regardless of their contributions to the social security system or employment status. The 19th Inquiry defined social security schemes as those that met the following three criteria:

- The objective of the scheme is to provide benefits for one of the nine risks or needs:
 (1) Old age, (2) Survivors, (3) Disability, (4) Employment injury; (5) Sickness and health, (6) Family/Children, (7) Unemployment, (8) Housing, and (9) Social assistance/others.
- ⁽²⁾ The scheme is set up by legislation that attributes specified rights to, or imposes specified obligations on, a public, semi-public, or autonomous body.

③ The scheme is administered by a public, semi-public, or autonomous body that has been set up by legislation. They can be a private body that has been commissioned to execute legally defined obligations.

Aggregations based on the 19th International Inquiry standards are provided for FY 1994 onwards. In addition, we have continued to update the data based on the 18th Inquiry standards to ensure the availability of time-series data since FY 1950.

The ILO's Cost of Social Security Inquiry ended with the 19th Inquiry, and in 2005, a new inquiry called the ILO Social Security Inquiry was adopted. For the new inquiry, the governments of member states were allowed to submit not only data that compiles with ILO standards, but also data compilied based on other international standards such as OECD or IMF standards that did not necessarily have the same scope or definition as ILO standards. As a result, since the late

1990s, international comparisons based on a unified definition based on ILO standards have become impossible.

In July 2012, when the Financial Statistics of Social Security was designated as official Fundamental Statistics conforming to the Statistics Act, we enhanced the aggregation of social expenditure based on the OECD standards and included it in the main report to improve the international comparability of social security expenditure.

3. Receipts of Social Security Schemes (EU standards)

In the EU, Eurostat has been compiling statistics on social security benefits to households and social security revenue in EU countries as the European system of integrated social protection statistics (ESSPROS) since the 1980s.

In ESSPROS, the scope of social protection is defined as follows:

Social protection encompasses all interventions from public or private bodies intended to relieve households and individuals of the burden of a defined set of risks or needs.

The list of risks or needs is as follows: (1) Sickness/Health care, (2) Disability, (3) Old age, (4) Survivors, (5) Family/Children, (6)Unemployment, (7) Housing, and (8) Social exclusion not elsewhere classified.

In Japan, social security revenue tables based on ILO standards have been published for data since FY 1951. The OECD does not have standards for aggregating social security revenue.

Under these circumstances, the Basic Plan for the Development of Official Statistics (Cabinet decision on March 6, 2018) specified the creation and provision of statistics in accordance with EU (ESSPROS) standards that would enable the international comparison of social security revenue. We have independently compiled data based on EU (ESSPROS) standards and have started publishing tables on the Receipts of Social Security Schemes from the Financial Statistics of Social Security for FY 2021.

Although the publication of the Receipts of Social Security Schemes (EU standards) has enabled international comparisons of social security revenue, we will continue to compile and publish social security revenue according to ILO standards.

I. Summary of Social Expenditure and Social Benefit, FY 2022

1 Social Expenditure (OECD standards)

(1) Social Expenditure¹

The total Social Expenditure (OECD standards) in FY 2022 was 142,321.5 billion yen. Due to a decrease in expenses on COVID-19-related measures, this was a decrease of 668.3 billion yen or 0.5% compared with the previous fiscal year. The percentage share of the gross domestic product (GDP) was 25.12%, a decrease of 0.70 percentage points from the previous year (Table 1).

The average Social Expenditure per capita was 1,139,100 yen, a decrease of 300 yen or 0.03% from the previous year.

	- 400					
		FY2018	FY2019	FY2020	FY2021	FY2022
Total amount	(100 million yen)	1,254,813	1,278,783	1,363,550	1,429,897	1,423,215
Increase/decrease from the previous fiscal year	(100 million yen)	12,581	23,970	84,768	66,347	△ 6,683
Percentage change from the previous fiscal year	(%)	1.0	1.9	6.6	4.9	riangle 0.5
As a percentage of GDP	(%)	22.55	22.96	25.30	25.83	25.12
Increase from the previous fiscal year	(% points)	0.19	0.42	2.33	0.53	riangle 0.70
Per person	(Thousand yen)	992.4	1,013.6	1,080.9	1,139.3	1,139.1
Increase/decrease from the previous fiscal year	(Thousand yen)	12.0	21.2	67.4	58.4	riangle 0.3
Percentage change from the previous fiscal year	(%)	1.2	2.1	6.6	5.4	riangle 0.0

Table 1 Social Expenditure

Source: The population is based on the Statistics Bureau, Ministry of Internal Affairs and Communications "Current Population Estimates as of October 1, 2022." GDPs are based on the Cabinet Office "Annual Report on National Accounts for FY 2022."

¹ Compared to Social Security Benefits (ILO standards), Social Expenditure (OECD standards) includes expenditures that are not directly attributable to individuals, such as facility maintenance costs.

(2) Social Expenditure by policy area

Among the nine policy areas of Social Expenditure in FY 2022², "Health" is the largest with 61,977.5 billion yen (43.5% of the total). It is followed by "Old age" with 48,973.3 billion yen (34.4% of the total) and "Family" with 11,208.6 billion yen (7.9% of the total) (Figure 1 and Table 2).

The policy areas with the largest increase compared with the previous year was "Health" (1,456.5 billion yen, a 2.4% increase), while the policy areas with the largest decrease were "Active labour market programmes" (1,543.7 billion yen, a 48.0% decrease) and "Family" (1,180.8 billion yen, a 9.5% decrease).

"Health" saw a large increase in medical insurance benefits and expenses on COVID-19-related measures. "Active labour market programmes" saw a large decrease in employment adjustment subsidy, and "Family" saw a large decrease in temporary special benefits for child-rearing households (benefits directed to child-rearing households).

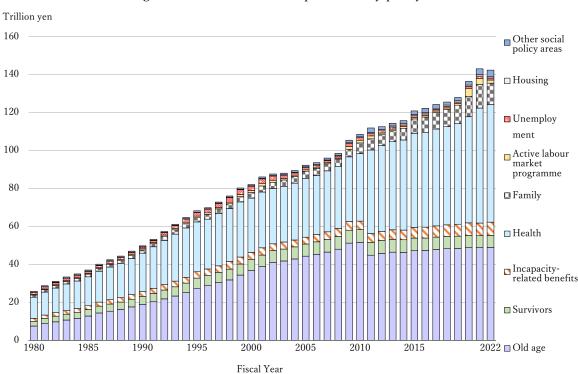


Figure 1 Trends of Social Expenditure by policy area

Note: Since the aggregation methods for "Old age" and "Health" are different before and after FY2010 and FY2011, caution is required when looking at the trends.

Source: Compiled from Time Series Table 1.

² The main programs and benefits included in Social Expenditure by policy area are as follows. [Old age] Old age pension, etc. [Survivors] Survivors' pensions benefits, etc. [Incapacity-related benefits] Disability basic pension, services and supports for persons with disabilities, workmen's accident insurance, etc. [Health] Medicalcare insurance, public funded healthcare, long-term care insurance, etc. [Family] Child allowance, child-rearing allowance, institutional benefits for disabled children, etc., parental leave benefits, care leave benefits, etc. [Active labour market programmes] Education training benefits, employment adjustment subsidy, etc.,

[Unemployment] Job applicants' benefits, support system for job seekers, etc., [Housing] Housing assistance, etc. [Other social policy areas] Livelihood assistance, occupational assistance, accident benefits, etc. Refer to Appendix 1-1 and 2-2 for further information.

	FY2018	FY2019	FY2020	FY2021	FY2022
Amount of expenditure (100 million yen)					
<total></total>	1,254,813	1,278,783	1,363,550	1,429,897	1,423,215
Old age	482,245	483,902	487,914	487,809	489,733
Survivors	65,074	64,600	64,199	63,344	62,561
Incapacity-related benefits	60,630	62,392	66,020	66,662	69,970
Health	516,879	530,524	558,991	605,210	619,775
Family	90,567	96,730	107,536	123,894	112,086
Active labour market programmes	8,556	8,294	40,202	32,186	16,749
Unemployment	8,535	8,964	12,717	13,015	10,383
Housing	6,084	6,028	6,526	6,397	6,279
Other social policy areas	16,243	17,348	19,447	31,381	35,676
Increase/decrease from (100 million yen)					
the previous fiscal year	10 501	00.050	04.540	< < o / 5	4 4 400
<total></total>	12,581	23,970	84,768	66,347	△ 6,683
Old age	4,241	1,657	4,011		1,925
Survivors	$\triangle 544$		$\triangle 401$	△ 854	△ 783
Incapacity-related benefits	2,039	1,762	3,627	643	3,308
Health	6,100	13,645	28,467	46,219	14,565
Family	4,115	6,164	10,805	16,359	△ 11,808
Active labour market programmes	225	$\triangle 262$	31,908	△ 8,016	△ 15,437
Unemployment	105	429	3,753	298	△ 2,632
Housing		\triangle 56	498	\triangle 129	△ 117
Other social policy areas Percentage change from	riangle 3,652	1,106	2,099	11,934	4,296
the previous fiscal year (%)					
<total></total>	1.0	1.9	6.6	4.9	riangle 0.5
Old age	0.9	0.3	0.8	riangle 0.0	0.4
Survivors	△ 0.8	$\triangle 0.7$	$\triangle 0.6$	\triangle 1.3	$\triangle 1.2$
Incapacity-related benefits	3.5	2.9	5.8	1.0	5.0
Health	1.2	2.6	5.4	8.3	2.4
Family	4.8	6.8	11.2	15.2	$\triangle 9.5$
Active labour market programmes	2.7	△ 3.1	384.7	△ 19.9	△ 48.0
Unemployment	1.2	5.0	41.9	2.3	$\triangle 20.2$
Housing	$\triangle 0.8$	$\triangle 0.9$	8.3	$\triangle 2.0$	△ 1.8
Other social policy areas	△ 18.4	6.8	12.1	61.4	13.7
Composition ratio (%)					
<total></total>	100.0	100.0	100.0	100.0	100.0
Old age	38.4	37.8	35.8	34.1	34.4
Survivors	5.2	5.1	4.7	4.4	4.4
Incapacity-related benefits	4.8	4.9	4.8	4.7	4.9
Health	41.2	41.5	41.0	42.3	43.5
Family	7.2	7.6	7.9	8.7	43.5
Active labour market programmes	0.7	0.6	2.9	2.3	1.2
Unemployment	0.7	0.0	0.9	0.9	0.7
Housing	0.5	0.5	0.5	0.4	0.4
Other social policy areas	1.3	1.4	1.4	2.2	2.5
	1.5	1.1	1.1	2.2	2.5
1 0					
<total></total>	22.55	22.96	25.30	25.83	25.12
Old age	8.66	8.69	9.05	8.81	8.65
Survivors	1.17	1.16	1.19	1.14	1.10
Incapacity-related benefits	1.09	1.12	1.22	1.20	1.24
Health	9.29	9.53	10.37	10.93	10.94
Family	1.63	1.74	2.00	2.24	1.98
Active labour market programmes	0.15	0.15	0.75	0.58	0.30
Unemployment	0.15	0.16	0.24	0.24	0.18
Housing	0.11	0.11	0.12	0.12	0.11
Other social policy areas	0.29	0.31	0.36	0.57	0.63

Table 2 Social Expenditure by policy area

Note: The figures for "Family" and "Other social policy areas" for FY 2021 have changed from the figures published in the "Financial Statistics of Social Security in Japan, FY 2021." This is due to a change in the classification of benefits for households exempt from paying residential tax, included in temporary special benefits for child-rearing households, from "Family" to "Other social policy areas."

Source: Compiled from Time Series Table 1, Table 2, Table 3.

2 Social Benefit (ILO standards)

(1) Social Benefit

The total amount of Social Benefit (ILO standards) in FY 2022 was 137,833.7 billion yen. Due to a decrease in expenses on COVID-19-related measures, this was a decrease of 918.9 billion yen or 0.7% compared with the previous fiscal year. The percentage share of the GDP was 24.33%, a decrease of 0.73 percentage points from the previous year (Table 3).

The average Social Benefit per capita was 1,103,100 yen, a decrease of 2,400 yen or 0.2% from the previous year.

		FY2018	FY2019	FY2020	FY2021	FY2022
Total amount	(100 million yen)	1,213,999	1,239,244	1,322,196	1,387,526	1,378,337
Increase/decrease from the previous fiscal year	(100 million yen)	13,309	25,244	82,952	65,330	△ 9,189
Percentage change from the previous fiscal year	(%)	1.1	2.1	6.7	4.9	riangle 0.7
As a percentage of GDP	(%)	21.81	22.25	24.53	25.06	24.33
Increase from the previous fiscal year	(% points)	0.21	0.44	2.28	0.53	riangle 0.73
Per person	(Thousand yen)	960.1	982.2	1,048.1	1,105.6	1,103.1
Increase/decrease from the previous fiscal year	(Thousand yen)	12.5	22.1	65.9	57.4	riangle 2.4
Percentage change from the previous fiscal year	(%)	1.3	2.3	6.7	5.5	riangle 0.2

Table 3 Social Benefit

Source: The population is based on the Statistics Bureau, Ministry of Internal Affairs and Communications "Current Population Estimates as of October 1, 2022." GDPs are based on the Cabinet Office "Annual Report on National Accounts for FY 2022."

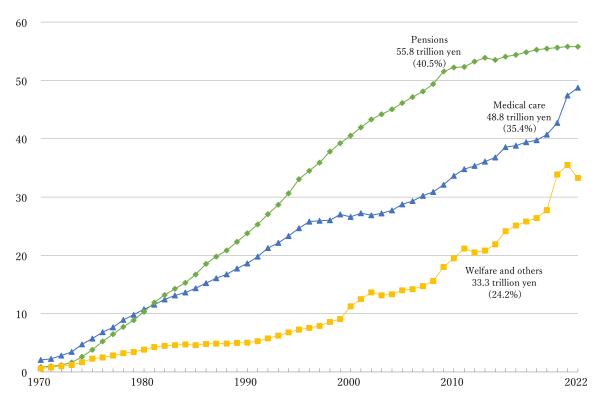


Figure 2 Trends of Social Benefit by category

Source: Compiled from Time Series Table 8.

Trillion yen

(2) Social Benefit by category

The three categories of Social Benefit in FY 2022³ were as follows: "Medical care" 48,751.1 billion yen (35.4% of the total), "Pensions" 55,790.8 billion yen (40.5% of the total), and "Welfare and others" 33,291.8 billion yen (24.2% of the total) (Figure 2 and Table 4).

Compared with the previous fiscal year, "Medical care" increased by 1,330.6 billion yen (2.8% increase), "Pension" decreased by 24.4 billion yen (0.04% decrease), and "Welfare and others" decreased by 2,225.1 billion yen (6.3% decrease).

"Medical care" saw a large increase in medical insurance benefits and expenses on COVID-19related measures. "Welfare and others" saw a large decrease in temporary special benefits for childrearing households (benefits directed to child-rearing households) and employment adjustment subsidy.

³ The main programs and benefits included in Social Benefit by category are as follows. [Medical care] Medicalcare insurance, public funded healthcare, public health (vaccinations, health checks, etc.), [Pensions] Pension insurance, pension benefits for work-related accidents, [Welfare and others] Long-term care insurance, benefits for nursing care, training, etc. among services and supports for persons with disabilities, child allowance, new child and child-rearing support system, public assistance (other than medical assistance), [Long-term

care(retabulated)] Long-term care insurance, long-term care assistance in public assistance, long-term care leave benefits in systems such as employment insurance.

Refer to Appendices 1-2 and 2-3 for further information.

I able 4 Social Benefit by category	Table 4 Social Benefit	by:	category
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		FY2018	FY2019	FY2020	FY2021	FY2022
Amount of benefit	(100 million yen)					
<total></total>		1,213,999	1,239,244	1,322,196	1,387,526	1,378,337
Medical care		397,494	407,242	427,193	474,205	487,511
Pensions		552,581	554,520	556,336	558,151	557,908
Welfare and others		263,925	277,481	338,668	355,169	332,918
Long-term care(retabul	ated)	103,885	107,347	114,163	112,117	112,912
Increase/decrease from	(100 million yen)					
the previous fiscal year	(100 minor jen)					
<total></total>		13,309	25,244	82,952	65,330	riangle 9,189
Medical care		3,251	9,748	19,951	47,013	13,306
Pensions		4,232	1,939	1,815	1,816	riangle 244
Welfare and others		5,827	13,557	61,186	16,502	riangle 22,251
Long-term care(retabul	ated)	2,855	3,462	6,816	riangle 2,047	796
Percentage change from	(%)					
the previous fiscal year	(70)					
<total></total>		1.1	2.1	6.7	4.9	riangle 0.7
Medical care		0.8	2.5	4.9	11.0	2.8
Pensions		0.8	0.4	0.3	0.3	riangle 0.0
Welfare and others		2.3	5.1	22.1	4.9	riangle 6.3
Long-term care(retabul	ated)	2.8	3.3	6.3	riangle 1.8	0.7
Composition ratio	(%)					
<total></total>		100.0	100.0	100.0	100.0	100.0
Medical care		32.7	32.9	32.3	34.2	35.4
Pensions		45.5	44.7	42.1	40.2	40.5
Welfare and others		21.7	22.4	25.6	25.6	24.2
Long-term care(retabul	ated)	8.6	8.7	8.6	8.1	8.2
As a percentage of GDP	(%)					
<total></total>		21.81	22.25	24.53	25.06	24.33
Medical care		7.14	7.31	7.93	8.57	8.61
Pensions		9.93	9.96	10.32	10.08	9.85
Welfare and others		4.74	4.98	6.28	6.42	5.88
Long-term care(retabul	ated)	1.87	1.93	2.12	2.03	1.99

Source: Compiled from Time Series Table 8, Table 9, and Table 11.

3 Social Security Revenue (ILO standards)

Social Security Revenue⁴ in FY 2022 amounted to 152,992.2 billion yen, a decrease of 10,398.6 billion yen or 6.4% from the previous year (Table 5).

		FY2018	FY2019	FY2020	FY2021	FY2022
Total amount	(100 million yen)	1,325,037	1,322,732	1,847,311	1,633,908	1,529,922
Increase/decrease from the previous fiscal year	(100 million yen)	△ 86,860	riangle 2,305	524,580	△ 213,403	△ 103,986
Percentage change from the previous fiscal year	(%)	riangle 6.2	riangle 0.2	39.7	riangle 11.6	riangle 6.4

Table 5 Social Security Revenue (ILO standards)

The largest source of Social Security Revenue was "Social insurance," amounting to 77,289.4 billion yen and accounting for 50.5% of the total. It was followed by "Tax" of 64,217.2 billion yen, accounting for 42.0% of the total (Table 6).

The sources with the largest decrease compared with the previous year were "Income from capital" (8,678.2 billion yen, 60.0% decrease) and "State contribution" (2,469.3 billion yen, 5.2% decrease).

The decrease in "Income from capital" was due to a decrease in the performance of pension reserve fund investments. The decrease in "State contribution" was mainly due to a decrease in government expenditures to fund employment adjustment subsidy, as well as a decrease in government expenditures on temporary special benefits for child-rearing households (benefits directed to child-rearing households).

⁴ Social Security Revenue (ILO standards) is a financial resource allocated to Social Benefit (ILO standards), facility maintenance costs, management costs, and so on. Refer to Appendices 1-2 and 2-3 for further information.

	FY2018	FY2019	FY2020	FY2021	FY2022
Amount of resources (100 million yen)					
<total></total>	1,325,037	1,322,732	1,847,311	1,633,908	1,529,922
Social Insurance	725,926	740,082	735,410	755,227	772,894
Contribution from insured persons	383,382	389,665	387,032	397,852	406,621
Contribution from employers	342,544	350,417	348,378	357,375	366,273
Taxes	502,907	518,138	588,678	660,599	642,172
State contribution	334,990	343,067	409,129	477,765	453,073
Other public contribution	167,916	175,071	179,549	182,834	189,100
Income from capital	44,286	15,929	439,400	144,605	57,823
Others	51,919	48,582	83,823	73,477	57,033
Increase/decrease from (100 million yen)					
the previous fiscal year					
<total></total>	△ 86,860	riangle 2,305	524,580	riangle 213,403	riangle 103,986
Social Insurance	17,913	14,157	riangle 4,672	19,817	17,667
Contribution from insured persons	9,735	6,284	riangle 2,633	10,820	8,769
Contribution from employers	8,178	7,873	riangle 2,039	8,997	8,898
Taxes	4,947	15,231	70,540	71,921	riangle 18,427
State contribution	2,533	8,076	66,062	68,636	riangle 24,693
Other public contribution	2,414	7,155	4,478	3,285	6,266
Income from capital	riangle 96,840	riangle 28,356	423,471	riangle 294,795	riangle 86,782
Others	riangle 12,880	riangle 3,337	35,241	riangle 10,346	riangle 16,443
Percentage change from (%)					
the previous fiscal year			00 F	A 11 6	
<total></total>	$\triangle 6.2$	riangle 0.2	39.7	$\triangle 11.6$	$\triangle 6.4$
Social Insurance	2.5	2.0	$\triangle 0.6$	2.7	2.3
Contribution from insured persons	2.6	1.6	riangle 0.7	2.8	2.2
Contribution from employers	2.4	2.3	$\triangle 0.6$	2.6	2.5
Taxes	1.0	3.0	13.6	12.2	$\triangle 2.8$
State contribution	0.8	2.4	19.3	16.8	riangle 5.2
Other public contribution	1.5	4.3	2.6	1.8	3.4
Income from capital	\triangle 68.6	\triangle 64.0	2,658.4	\triangle 67.1	\triangle 60.0
Others	riangle 19.9	riangle 6.4	72.5	riangle 12.3	riangle 22.4
Composition ratio (%)					
<total></total>	100.0	100.0	100.0	100.0	100.0
Social Insurance	54.8	56.0	39.8	46.2	50.5
Contribution from insured persons	28.9	29.5	21.0	24.3	26.6
Contribution from employers	25.9	26.5	18.9	21.9	23.9
Taxes	38.0	39.2	31.9	40.4	42.0
State contribution	25.3	25.9	22.1	29.2	29.6
Other public contribution	12.7	13.2	9.7	11.2	12.4
Income from capital	3.3	1.2	23.8	8.9	3.8
Others	3.9	3.7	4.5	4.5	3.7

Table 6 Social Security Revenue by source (ILO standards)

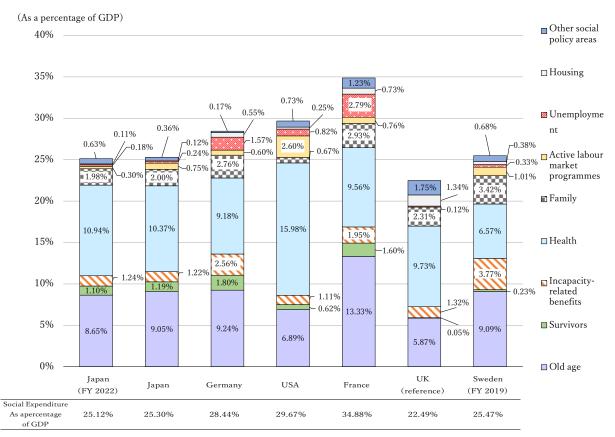
Note: "Income from capital" is volatile in each fiscal year as it depends on the management performance of the public pension fund and other factors. "Others" includes receipt from the reserve funds.

Source: Compiled from Time Series Table 14.

4 International comparison of Social Expenditure

Figure 3 shows the ratio of Social Expenditure to GDP among six developed countries. Japan's Social Expenditure in FY 2020 is smaller than that of France, the US, and Germany. Caution is required when making comparisons with Sweden, as the latest figures for Sweden are from FY 2019, before the spread of COVID-19 became serious.

Figure 3 International comparison of Social Expenditure by policy area as a percentage of GDP, FY 2020



Note: The UK's figures are listed here for reference only because its data sources have changed since 2019 due to the UK's withdrawal from the EU. Figures for "Active labour market programmes" in FY 2020 are not published.

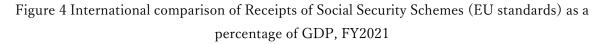
Source: Social Expenditure for OECD countries except Japan is based on the OECD Social Expenditure database (provisional figures provided by the OECD as of 20th June 2024). GDP data on Japan are based on the Cabinet Office's "Annual Report on National Accounts for FY 2022," while the data on other countries are based on the OECD Social Expenditure Reference Series (downloaded on 20th June 2024). In line with the fact that social expenditures in other countries are based on each country's social security fiscal year, GDP figures are also adjusted to the social security fiscal year. The figures for the UK are from April to March, those for the US from October to September, and those for other countries from January to December.

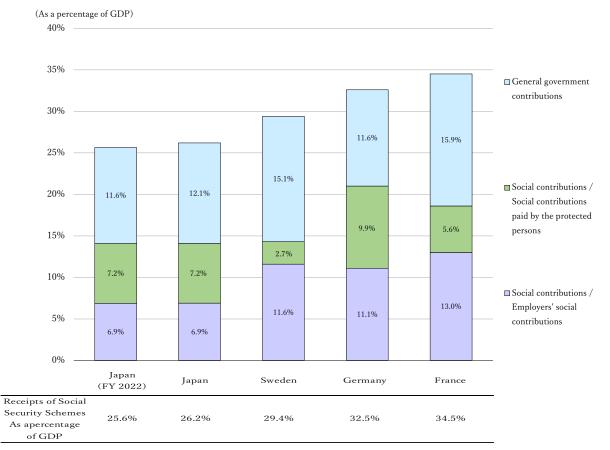
Source: Compiled from Time Series Table 7.

5 International comparison of Receipts of Social Security Schemes (EU standards)

Figure 4 shows the ratio of the Receipts of Social Security Schemes⁵ to GDP among four countries. Japan's Receipts of Social Security Schemes in FY 2021 are smaller than those of France, Germany and Sweden.

By type, Japan's "Employers' social contributions" in "Social contributions" are smaller than those of the other three countries, and its "Social contributions paid by the protected persons" (the sum of social contributions paid by employees, self-employed persons, and pensioners and other persons) are the second largest after Germany. Its "General government contributions" are smaller than those of France and Sweden.



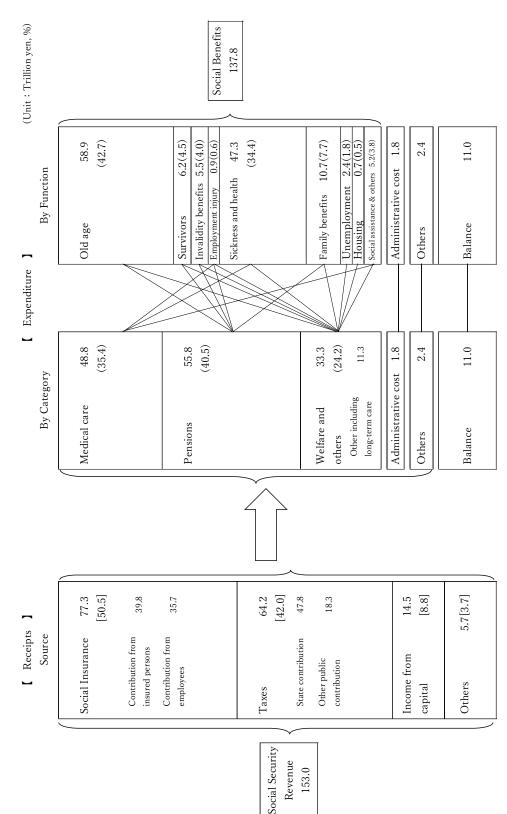


Note: In this figure, "Other receipts" (public pension investment income, etc.) are excluded from the Receipts of Social Security Schemes for international comparison.

Source: Receipts of Social Security Schemes for EU countries are based on EUROSTAT ESSPROS Database (as of 27th May 2024). GDPs for Japan is based on the Cabinet Office's "National Accounts."

Source: Compiled from Time Series Table 15.

⁵ The Receipts of Social Security Schemes (EU standards) are a financial resource allocated to social benefits, facility maintenance costs, management costs, and so on. Refer to Appendices 1-3 and 2-5 for further information.



Reference Diagram of Social Security Revenue and Social Benefit based on the ILO Standards, FY 2022

Notes:

1. Social Security Revenue in FY 2022 amounted to 153.0 trillion yen (excluding transfer from other systems). The figures in square brackets represent the ratio to the total Social Security Revenue.

2. Social Security expenditure in FY 2022 amounted to 137.8 trillion yen. The figures in parentheses represent the ratio to the total Social Benefit.

3. Others in the receipt include receipts from the reserve funds, etc. Others in the expenditure include maintenance expenses for the facilities, etc.

4. Balance refers to the difference between Social Security Revenue (153.0 trillion yen) and the sum of Social Benefit, administrative costs, operating losses, and

others (142.0 trillion yen), and it does not include any transfer to and from other systems.

II. Summary Table

	(Unit: Millions of yen
- 1	Social Expenditure
Total	142,321,452
Old age Cash benefits	48,973,341
Normal retirement pension	47,697,525 47,012,726
Early retirement pension	47,012,720
Other cash benefits	684,799
Benefits in kind	1,275,816
Nursing care and home-help services	974,346
Other benefits in kind	301,470
Survivors	6,256,149
Cash benefits	6,179,080
Survivor's pension	6,118,59
Other cash benefits	60,48
Benefits in kind	77,06
Funeral expenses	76,948
Other benefits in kind	12
Incapacity-related benefits	6,997,04
Cash benefits	3,825,034
Disability pension	2,278,368
Pension (employment injury)	377,793
Temporary absence from work benefits (employment injury)	102,582
Temporary absence from work benefits (accident and sickness)	617,814
Other cash benefits	448,470
Benefits in kind	3,172,01
Nursing care and home-help services	2,775,93
Rehabilitation services	3,58
Other benefits in kind	392,49
Health	61,977,524
Cash benefits	
Benefits in kind	61,977,524
Family	11,208,630
Cash benefits	3,774,685
Family allowance	2,537,883
Maternity and parental leave	1,038,884
Other cash benefits	197,91
Benefits in kind	7,433,955
Early childhood education and care	5,436,87
Home help / Accommodation	1,084,44
Other benefits in kind	912,63
Active labour market programmes	1,674,91
Public employment services and administration	377,600
Training	67,04
Employment incentives	1,164,83
Sheltered and Supported employment and rehabilitation	56,13
Direct job creation	9,254
Start-up incentives	33
Unemployment	1,038,304
Cash benefits	1,038,304
Unemployment benefits and retirement allowance	1,038,304
Early retirement for labour market reasons	-
Housing	627,900
Cash benefits	-
Housing allowance	-
Other cash benefits	-
Benefits in kind	627,90
Housing assistance	627,90
Other benefits in kind	
Other social policy areas	3,567,63
Cash benefits	3,061,28
Income maintenance	1,431,43
Other cash benefits	1,629,854
Benefits in kind	506,353
Social support	14,970
Other benefits in kind	491,383

Summary Table 1 Social Expenditure Summary Table, FY2022

Note: Summary Table 1 is calculated based on the OECD Social Expenditure Standards.

		Rec	eipts	
	Contrib	utions	Special taxes	State
	Insured persons	Employers	allocated to social security	State participation
Social Insurance:				
1. Health Insurance				
(A) Health Insurance Managed by the Japan Health	5,565,089	5,494,787	_	1,245,53
Insurance Association	3,303,007	3, 17 1,101		1,2 10,00
(B) Society-managed Health Insurance	4,469,685	5,222,395	-	61,19
2. National Health Insurance	3,026,777	—	—	3,617,84
Medical Care Service Program for Retired	335	_	_	-
Employees (retabulated)				
3. Medical Care System for the Elderly in the Latter	1,486,549	_	_	5,478,34
Stage of Life				
4. Long-term Care Insurance	2,438,016		_	2,756,07
5. Employees' Pension Insurance	17,029,125	17,029,125	-	10,309,77
6. Employees' Pension Funds	26,393	48,054	_	-
7. Coal Mining Pension Fund	-	0	-	
8. National Pension	1,380,152	—	—	1,955,59
9. National Pension Fund	101,869	_	-	3,66
10. Farmers' Pension Fund	_	_	-	96,68
11. Seamen's Insurance	17,215	20,924	-	2,95
12. Agricultural, Forestry and Fishery Organization, Employees' Mutual Aid Association	-	6,683	-	1
13. Mutual Aid Association of Private School				
Personnel	448,021	442,061	-	141,93
14. Employment Insurance	779,987	1,462,967	_	1,105,56
15. Workmen's Accident Compensation Insurance	_	862,115	-	
Family Allowance:				
16. Child Allowance (Jido Teate)	_	897,505	_	1,126,89
Public Employees:		``		
17. National and Related Public Service Mutual				
Aid Association	1,027,673	1,158,033	-	311,64
18. Existing Associations, etc.	_	72,371	-	22
19. Local Government Employees' Mutual Aid				
Association	2,846,487	3,232,932	-	10,01
20. Yahata Mutual Aid Association, etc.	_	_	-	2,50
21. Government Employees' Accident Compensation, etc.	-	10,964	-	
22. Local Government Employees' Accident				
Compensation	0	34,516	-	-
23. Public Corporation Staffs' Accident Compensation	-	3,356	-	
24. National Public Employees' Pensions	-	4,139	-	2
25. Local Public Employees' Pensions	_	4,398	-	
Public Health Service:				
26. Public Health	_	_	_	6,421,30
Public Assistance and Social Welfare:				0,121,00
27. Public Assistance	_	_	_	2,694,29
28. Social Welfare			_	7,091,98
	_			7,091,98
Employment Measures:				140 54
29. Employment Measures	-	_	-	148,76
War Victims:				
30. Aid for War Victims	-	-	_	158,35
Other Schemes	19,036	619,999	_	566,05
Local Government Expenditure Exclusively Financed by	_	_	_	
Local Revenue (retabulated)				
Total	40,662,076	36,627,326	—	45,307,25

(Unit: Millions of yen)

			ipts	Rece		
	Total receipts	Transfer from other schemes	Subtotal	Other receipts	Income from capital	Participation of other public authorities
1 (A	12,328,334	175	12,328,160	22,747	_	_
					00.00.6	
1.(B 2.	10,497,228 12,840,739	29 3,544,914	10,497,199 9,295,825	710,690 929,606	33,236	- 1,721,595
2.	389	55	335	,000		1,721,595
3.	17,464,550	6,698,869	10,765,682	700,430	_	3,100,362
4.	12,012,661	2,943,885	9,068,776	361,305	402	3,512,977
5.	52,008,554	4,768,235	47,240,319	105,859	2,766,435	
6.	482,973	252,658	230,315	848	155,020	
7. °	807	-	5 5 10 5 7 2	541	266 149,760	
8.	27,712,874	22,193,301	5,519,573	2,034,071	149,760	
9.	105,545		105,545	10		
10.	165,860	-	165,860	69,174	1	
11.	47,593	5,014	42,579	1,484	1	
12.	6,790	-	6,790	91	0	-
13.	1,511,538	288,311	1,223,226	962	182,177	8,071
14.	3,385,048	_	3,385,048	36,518	7	-
15.	1,176,795	_	1,176,795	212,831	101,839	-
16.	3,287,448	_	3,287,448	415,746	_	847,303
17.	4,049,105	1,126,999	2,922,107	57,187	367,565	_
18.	75,534	_	75,534	427	2,509	_
19.	12,409,300	3,507,919	8,901,381	5,787	2,022,141	784,024
20.	2,505	-	2,505	_	_	-
21.	10,964	_	10,964	_	_	_
22.	41,074	_	41,074	5,958	601	_
23.	3,356	-	3,356	_	-	-
24.	4,160	-	4,160	-	-	-
25.	4,398	_	4,398	_	_	-
26.	6,859,866	-	6,859,866	-	_	438,564
27	2 501 774		2 501 774			007 470
27. 28.	3,591,774 11,487,054		3,591,774 11,487,054			897,478 4,395,069
28.	11,487,054		11,487,054			4,395,069
						1,123
30.	158,356		158,356	_		-
	4,511,785 3,148,233	71,910	4,439,875 3,148,233	31,057	328	3,203,399 3,148,233
	198,394,454	45,402,217	152,992,237	5,703,327	5,782,287	18,909,966

Summary Table 2 Continued (No. 2)

	Expenditures			
		Bene	efits	
	Sickness -	maternity	Employme	nt injuries
	Medical care	Cash benefits	Medical care	Other than medical care
Social Insurance:				
1. Health Insurance				
(A) Health Insurance Managed by the Japan Health	6,624,966	426,689	_	_
Insurance Association (B) Society-managed Health Insurance	4,497,653	314,401		
2. National Health Insurance	9,188,686	19,461		
Medical Care Service Program for Retired	9,100,000	19,401		
Employees (retabulated)	30	-	—	-
3. Medical Care System for the Elderly in the Latter	14 444 414			
Stage of Life	16,446,614	_	_	_
4. Long-term Care Insurance	-	-	—	-
5. Employees' Pension Insurance	_	-	-	_
6. Employees' Pension Funds	-	-	-	-
7. Coal Mining Pension Fund	-	-	-	_
8. National Pension	-	-	-	-
9. National Pension Fund	-	-	-	-
10. Farmers' Pension Fund	-	-	-	-
11. Seamen's Insurance	18,393	2,625	1,354	_
12. Agricultural, Forestry and Fishery Organization, Employees' Mutual Aid Association	-	-	-	-
13. Mutual Aid Association of Private School				
Personnel	158,236	12,607	-	-
14. Employment Insurance	-	694,831	-	-
15. Workmen's Accident Compensation Insurance	-	-	252,382	28,092
Family Allowance:				
16. Child Allowance (Jido Teate)	_	-	—	-
Public Employees:				
17. National and Related Public Service Mutual	293,889	17,223	_	_
Aid Association				
18. Existing Associations, etc.	-	-	-	_
19. Local Government Employees' Mutual Aid	893,133	133,283	_	-
Association 20. Yahata Mutual Aid Association, etc.	7	219		
21. Government Employees' Accident Compensation, etc.	-	-	2,018	32
22. Local Government Employees' Accident				
Compensation	-	-	11,582	437
23. Public Corporation Staffs' Accident Compensation	-	-	99	-
24. National Public Employees' Pensions	-	-	-	-
25. Local Public Employees' Pensions	-	_	-	-
Public Health Service:				
26. Public Health	6,542,943	59,076	_	-
Public Assistance and Social Welfare:				
27. Public Assistance	1,797,644	311	—	-
28. Social Welfare	570,654	_	_	
Employment Measures:				
29. Employment Measures	_		_	
War Victims:				
30. Aid for War Victims	8	_	_	
Other Schemes	1,450,836	5,750	_	
Local Government Expenditure Exclusively Financed by Local Revenue (retabulated)	1,048,673	-	-	-
Total	48,483,661	1,686,478	267,436	28,561

(Unit: Millions of yen)

			Expenditure		(Unit: Millions o	
	Benefits					
	Employme	ent injuries			1	
	Cash b		Densions	Unemployment	E	
		Cash benefits	Pensions		Family allowances	
	Pensions	other than		measures		
	_	-	_	_	_	1.(A)
	-	_	_	_	_	1.(B)
	-	_	_	_	_	2.
	_	-	_	_	_	
						2
	—	_	_	_	_	3.
	-	-	-	-	_	4.
	_	-	23,369,661	-	_	5.
	_	_	996,911	_	_	6.
	-	_	459	-	-	7.
	_	_	24,443,729		_	8.
	_	_	258,472			9.
-	_		65,141			10.
	3,672	360				11.
	3,072	500				11.
	—	—	290	-	-	12.
	_	-	340,459	_	_	13.
	_	_	_	2,186,711	_	14.
-	349,027	201,837		12,162		15.
	517,021	201,001		12,102		10.
	_	_	_	_	1,917,594	16.
					1,717,374	10.
	2,868	-	1,392,088	-	_	17.
	1,005		58,210			18.
	1,005					10.
	116	-	4,335,372	-	—	19.
	_	_	241			20.
	6,877	2,036				20.
						21.
	14,452	3,406	—			22.
-	2,776	397	_			23.
-		-	4,139			23. 24.
			4,139			24. 25.
-			4,390			20.
	_	_	1,826			26.
-			1,020			20.
						27.
	_				749.051	
		_	_		748,051	28.
				100 571		
	-	_	_	130,566	_	29.
	-	-	104,367	-	-	30.
	-	37,411	34,221	75,329	-	
	_	_	_	_	_	
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	380,795	245,447	55,409,986	2,404,767	2,665,645	

Summary Table 2 Continued (No. 3)

	Expenditure			
	Benefits			
	Long-te	rm care	Oth	ers
	Benefits in kind	Cash benefits	Other than medical care	Cash benefits
Social Insurance:				
1. Health Insurance				
(A) Health Insurance Managed by the Japan Health Insurance Association	_	_	_	1,979
(B) Society-managed Health Insurance	-	-	_	1,707
2. National Health Insurance	-	_	-	8,138
Medical Care Service Program for Retired	_	_	_	_
Employees (retabulated) 3. Medical Care System for the Elderly in the Latter				49,461
Stage of Life				49,401
4. Long-term Care Insurance	11,054,669	-	-	-
5. Employees' Pension Insurance	-	-	_	69,863
6. Employees' Pension Funds	-	-	-	14,293
7. Coal Mining Pension Fund	-	-	-	1
8. National Pension	-	-	-	2,868
9. National Pension Fund	_	_	_	15,321
10. Farmers' Pension Fund	-	-	-	101
11. Seamen's Insurance	-	-	-	180
12. Agricultural, Forestry and Fishery Organization, Employees' Mutual Aid Association	-	-	-	5,302
13. Mutual Aid Association of Private School Personnel	_	_	_	1,363
14. Employment Insurance	-	7,712	2,585	75,237
15. Workmen's Accident Compensation Insurance	-	-	-	151
Family Allowance:				
16. Child Allowance (Jido Teate)	_	_	662,679	_
Public Employees:				
17. National and Related Public Service Mutual Aid Association	_	126	_	2,239
18. Existing Associations, etc.	_	_	_	_
19. Local Government Employees' Mutual Aid				
Association	-	872	-	3,971
20. Yahata Mutual Aid Association, etc.	-	-	-	-
21. Government Employees' Accident Compensation, etc.	-	-	-	-
22. Local Government Employees' Accident	_	_	_	_
Compensation				
23. Public Corporation Staffs' Accident Compensation	_	-	-	_
24. National Public Employees' Pensions	_	-	-	_
25. Local Public Employees' Pensions	-	-	-	_
Public Health Service:				
26. Public Health	2,340	3	39,991	104,965
Public Assistance and Social Welfare:				
27. Public Assistance	101,420	-	-	1,651,814
28. Social Welfare	23,443	-	7,559,064	2,054,753
Employment Measures:				
29. Employment Measures	-	-	-	3,117
War Victims:				
30. Aid for War Victims	_	_	30	50,824
Other Schemes	100,657	_	1,964,174	623,522
Local Government Expenditure Exclusively Financed by Local Revenue (retabulated)	96,760	-	1,909,641	_
Total	11,282,528	8,714	10,228,523	4,741,169

(Unit: Millions of yen)

$\begin{array}{ c c c c c c c c c c c c c c c c c c c$	
Administrative costs Operating loss in capital market Others Subtotal 7,053,633 162,186 - 77,682 7,293,502 1. 4,813,761 145,157 - 270,031 5,228,949 1 9,216,285 252,034 - 401,587 9,869,906 1 30 - - - 30 1 11,054,669 243,614 - 159,883 11,458,166 23,439,524 259,370 - 9,179 23,708,073 1,011,205 29,178 - 278 1,040,661 460 104 - 0 564 24,446,597 113,576 - 51,480 24,611,654 273,793 6,931 36,770 8,888 326,381 65,242 1,534 - 97,315 164,091 1 26,584 3,173 - 117 29,875 1 5,592 1,191 - 19,66 8,749 1	
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512,665 7,141 - 113 519,920 113 2,967,076 116,333 - 74,442 3,157,851 113	11.
2,967,076 116,333 - 74,442 3,157,851	12.
	13.
843,651 61,789 - 58,960 964,400	14.
	15.
2,580,273 3,695 — 29,313 2,613,280	16.
1,708,434 14,445 — 2,071 1,724,950	17.
59,215 1,804 61,019	18.
5,366,747 35,608 - 3,812 5,406,167	19.
468 105 - 1,932 2,505 2	20.
10,964 — — — 10,964 2	21.
29,877 2,703 - 40 32,620 2	22.
3,272 – – 84 3,356 2	23.
4,139 21 4,160 2	24.
4,398 4,398	25.
6,751,145 9,772 — 98,948 6,859,866 2	26.
3,551,189 40,585 3,591,774	27.
	28.
133,683 751 — 15,451 149,884 2	29.
155,228 3,128 — — — 158,356 3	30.
4,291,900 141,353 — 16,018 4,449,271	
3,055,074 93,158 3,148,233	
137,833,708 1,763,721 36,770 2,370,993 142,005,192	

Summary Table 2 Continued (No. 4)

(Unit: Millions of yen)

	Expend	liture	Difference	
	Transfer to other schemes	Total expenditures	between receipts and expenditures (Balance of Payments)	
Social Insurance:				
1. Health Insurance				
(A) Health Insurance Managed by the Japan Health	4,636,077	11,929,579	398,755	1 (Δ
Insurance Association	4,030,077	11,727,577	570,755	1.(/)
(B) Society-managed Health Insurance	4,407,883	9,636,832	860,396	1.(E
2. National Health Insurance	2,410,105	12,280,012	560,727	2.
Medical Care Service Program for Retired	-	30	359	
Employees (retabulated)				
3. Medical Care System for the Elderly in the Latter	-	17,062,828	401,723	3.
Stage of Life 4. Long-term Care Insurance	_	11,458,166	554,495	4.
5	24 821 802	48,529,876		4. 5.
5. Employees' Pension Insurance	24,821,802		3,478,678	
6. Employees' Pension Funds	878	1,041,539	△ 558,565	6.
7. Coal Mining Pension Fund	-	24 001 282	243	7. °
8. National Pension	289,628	24,901,282	2,811,592	8.
9. National Pension Fund	-	326,381	△ 220,836	9.
10. Farmers' Pension Fund	-	164,091	1,769	10
11. Seamen's Insurance	12,214	42,088	5,505	11
12. Agricultural, Forestry and Fishery Organization, Employees' Mutual Aid Association	-	8,749	△ 1,959	12
13. Mutual Aid Association of Private School	783,793	1,303,713	207,825	13
Personnel 14 E	70.404	2 000 075	156 770	1.4
14. Employment Insurance	70,424	3,228,275	156,773	14
15. Workmen's Accident Compensation Insurance	12,575	976,975	199,819	15
Family Allowance:		0 (10 000	(74.1(0	10
16. Child Allowance (Jido Teate)	_	2,613,280	674,168	16
Public Employees: 17. National and Related Public Service Mutual	2,036,135	3,761,085	288,020	17
Aid Association	40.000	100.257	∧ 22.722	10
 18. Existing Associations, etc. 19. Local Government Employees' Mutual Aid 	48,238	109,257	△ 33,723	18
Association	5,630,680	11,036,847	1,372,453	19
20. Yahata Mutual Aid Association, etc.		2,505		20
21. Government Employees' Accident Compensation, etc.	_	10,964		21
22. Local Government Employees' Accident		10,704		21
Compensation	-	32,620	8,455	22
23. Public Corporation Staffs' Accident Compensation	-	3,356	-	23
24. National Public Employees' Pensions	-	4,160	_	24
25. Local Public Employees' Pensions	_	4,398	_	25
Public Health Service:		_,		
26. Public Health	_	6,859,866	_	26
Public Assistance and Social Welfare:		0,007,000		
27. Public Assistance	_	3,591,774	_	27
28. Social Welfare	_	11,487,054		28
Employment Measures:		11,101,001		20
29. Employment Measures	_	149,884	_	29
War Victims:		149,004		29
		159.054		20
30. Aid for War Victims	_	158,356	60 E14	30
Other Schemes	_	4,449,271	62,514	
Local Government Expenditure Exclusively Financed by	_	3,148,233	-	
Local Revenue (retabulated)				<u> </u>

Notes:

- 1. Summary Table 2 is calculated in accordance with the standard of the ILO's 18th International Inquiry on the Cost of Social Security . The estimates were made through the annual settlement of each scheme's accounts for FY 2022.
- 2. Among the sources of revenue of the Medical Care System for the Elderly in the Latter Stage of Life, the support coverage of this system is recorded as "Transfer to other systems" of the health insurance, and its receipt is included as a part of the "Transfer from other schemes" of the Medial Care System for the Elderly in the Latter Stage of Life.
- 3. There are no figures for "Health and Medical Services for the Aged" due to the termination of liquidation following the abolition of the medical care system for the aged in 2008.
- 4. Category I insured persons' contributions to Long-term Care Insurance is included in the Contributions of Long-term Care Insurance. However, Category II insured persons' contributions are included in the Contributions of the health insurance, which will then be recorded in the form of transfer to the Long-term Care Insurance ("Transfer to other schemes" and the Long-term Care Insurance's "Transfer from other schemes" within health insurance). The contributions of Category II insured persons are presented by insured persons and by employers in Table 17 (on the webpage).
- 5. The revenue from the capital of the Employees' Pension Insurance and National Pension is estimated with reference to the Ministry of Health, Labour and Welfare "Annual report on investment of pension reserve funds for Fiscal Year 2022."
- 6. The amount of Employees' Pension Funds includes a portion paid by the employees' pension fund in lieu of the state.
- 7. National Pension includes the welfare pension and universal basic pensions.
- 8. Basic pension contributions to the National Pension are recorded as transfers from employees' pension schemes to the National Pension ("Transfer to other schemes" for employees' pension schemes and "Transfer from other schemes" for the National Pension).
- 9. Since April 2020, the Agricultural, Forestry, and Fishery Organization Employees' Mutual Aid Association has been providing special lump-sum payments for the completion and dissolution of the scheme.
- 10. Pension payment retirement benefits established upon consolidation of mutual aid pension and Employees' Pension Insurance in October 2015, their insurance premium, and transitional long-term benefits are listed in the statement of revenues and expenses of each mutual aid association.
- 11. As of April 1997, short-term benefits (i.e., medical benefits) of Public Corporations Staff's Mutual Aid Associations have been transferred to Society-managed Health Insurance, and the long-term benefits (i.e., pension benefits) have been integrated into Employees' Pensions. Further, a part of the pension benefits have also been transferred to Existing Associations, etc.
- 12. The Government Employees' Accident Compensation includes compensation for special national public servants in the House of Representatives, House of Councilors, National Diet Library, courts, Ministry of Foreign Affairs, and Ministry of Defense, besides compensation for general national public servants.
- 13. Public Health includes public grants for the treatment of diseases such as tuberculosis.
- 14. The revenue and expenditure of unemployment insurance is based on the balance of the unemployment account in the labour insurance special account, and the employment measure is based on the balance of the general account.
- 15. Other schemes include the Local government expenditure exclusively financed by local revenue ; Relief System for Sufferers from Adverse Drug Reactions; Relief System for Sufferers from Diseases Infected from Biological Products; Small-and-Medium-sized Enterprise Retirement Allowance Mutual Aid System; Mutual Aid System for the Retirement Allowance for the Staff of Social Welfare Institutions, etc.; Employment Services for the Elderly, Persons with Disabilities, and Job Seekers, etc. Refer to Table 16 (on the webpage) in Appendix 4 for the amounts of receipts and expenditure of each system. In principle, expenses that are clearly stipulated to be implemented under the laws and ordinances are included in the local government expenditure exclusively financed by local revenue. However, as exceptions, a part of early childhood education and care, such as non-authorized nurseries, and medical expenditure of local governments under their own policies are included as well.
- 16. For Social Welfare, "Family allowances" is the total of child allowances, and income support for single parent families and handicapped children.
- 17. "Unemployment and employment measures" include subsidies for employment maintenance incentives for elderly employees.
- 18. Rounding the numbers may cause some discrepancies. After rounding of the numbers, a zero represents up to one million.

Note 1 Explanatory notes on items from "Social Benefit"

- 1. Receipts items
- (i) Income from capital includes interest, dividends, facility usage fees, rent, capital gains, profits from redemption, etc.
- (ii) Other receipts include receipts from reserves, etc.
- (iii) Transfer from other schemes includes the following: transfer payment from all schemes to the medical care system for the early-stage elderly; transfer payments from all health insurance schemes to the Medical Care System for the Elderly in the Latter Stage of Life; transfer payments from all health insurance schemes to the Medical Care Service Program for Retired Employees in National Health Insurance; contributions to special schemes for persons employed on a daily-wage basis in the Association-Kenpo Health Insurance and National Health Insurance; transfer payments from the National Pension to other schemes for the payment of universal Basic Pensions; transfer payments from Employees' Pension to Mutual Aid Association Pensions ; transfer payments from all health insurance, etc.

2. Expenditure items

- (i) Administrative costs include business handling expenses, general affairs expenses, office expenses, operation expenses for the Japan Pension Service, etc.
- (ii) Operating loss in capital market includes the evaluated loss of funds at the end of the accounting year.
- (iii) Other expenditures include maintenance fees for the facilities, etc.
- (iv) Transfers to other schemes include transfer payments from other health insurance schemes to special schemes for persons employed on a daily-wage basis, retired employees, the early-stage elderly, and the Medical Care System for the Elderly in the Latter Stage of Life; transfer payments from other pension schemes to the National Pension for the universal Basic Pensions; transfer payments by the National Pension to other schemes for the universal Basic Pension; transfer payments from Mutual Aid Association Pensions to Employees' Pension ; transfer payments from all health insurance schemes to Long-term Care contributions, etc.
- 3. Difference between receipts and expenditures "Difference between receipts and expenditures" refers to the difference between the "Revenue - Total revenue" and "Expenditure -Total expenditure."

Note 2 Correspondence with time series tables

- 1. Correspondence with time series tables "Social Security Revenue (ILO standards)" in this publication refers to the "Subtotal" of the revenue.
- 2. "Social Security Expenditure" in this publication refers to the "Benefits total" of the expenditure, excluding the "Administrative costs,"
 "Operating loss in capital market," "Others," and "Transfer to other schemes."
- 3. The figures by category are calculated by re-aggregating the figures in Summary Table 2. The category "Medical care" is the sum of the "Sickness and maternity medical care" and "Work-related accident medical care" in this table, while "Pension" is the sum of "Work-related accident pension" and "Pensions," and "Welfare and others" is the sum of items other than those listed above in "Benefits."