

***THE COST
OF
SOCIAL SECURITY
IN
JAPAN***

*Fiscal Year 1998
(April 1998-March 1999)*



**National Institute of Population and Social Security Research
TOKYO JAPAN 2001**

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No figure	—
Minimum ratio when less than 0.05	0.0
Estimated figure when less than half the unit used in the Table	0
Reduced figure (ratio)	▲

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I. The Scope of Social Security Expenditures

1. The scope of social security expenditures is based on the ILO (International Labor Organization) standards for international comparison.

The ILO defines the social security expenditures as all of the schemes or services which meet the following three criteria:

- (i) The objectives of the schemes must be to grant benefits for at least one of the following risks and needs: (1) Old age; (2) Survivor; (3) Invalidity; (4) Employment injury; (5) Sickness and health; (6) Family; (7) Unemployment; (8) Housing; (9) Public assistance and others.
- (ii) The system must have been set up by legislation which attributes specific individual rights to, or which imposes specified obligations on, a public, semi-public or autonomous body.
- (iii) The system should be administered by a public, semi-public or autonomous body founded by legislation; or by a private body which has been granted rights to perform legal obligations. Specifically, the schemes for employment injury compensation are conducted by a private body as the case may be; though it should be included in the scope of social security expenditures.

On the basis of the criteria listed above, the following schemes are included in these statistics: social insurance (including unemployment insurance and employment injury compensation insurance), family allowances, special schemes for public employees, public health service, public assistance, social welfare schemes, and aid for war victims.

Social security expenditure is based on the above ILO standards and is estimated in each fiscal year budget for expenditure in each system of social security in Japan.

Since 1949, ILO has conducted 19 international inquiries on the cost of social security, and provides social security expenses data submitted by various countries in "The Cost of Social Security" on its internet homepage.

(See <http://www.ilo.org/public/english/protection/socsec/publ/css/cssindex.htm>)

2. Social security expenditure is divided into "*Medical care*," "*Pensions*," and "*Welfare & Others*:"
 - (i) "*Medical care*" includes costs for medical insurance, medical service system for the aged, medical aid for public assistance, medical services for Workmen's Accident Compensation Insurance, as well as costs related to government-financed special medical services, such as the treatment of tuberculosis and mental disorders, and public health services conducted by local health centers.
 - (ii) "*Pensions*" includes payments by public pension schemes such as National Pensions and Employee's Pension Insurance. It also includes some cash benefits paid in the form of pensions within the scheme of gratuities for retired public employees, and the scheme for Workmen's Accident Compensation Insurance.
 - (iii) "*Welfare & Others*" includes public assistances other than medical services, cash benefits for child allowance, expenses for social welfare services such as for facility administration, sickness and injury cash benefits within the health insurance schemes, leave compensation benefits paid by the Workmen's Accident Compensation Insurance, and unemployment benefits from Employment Insurance.
3. The functional classification of social security expenditures sums up benefits for each of the risks and needs included in 1-(i) of the above Scope of Social Security Expenditures.

II. Summary of Social Security Expenditure, FY 1998

1. Social security expenditure in fiscal year 1998 was 72,141.1 billion yen.
 - (i) Of the three categories, *Medical care* was estimated at 25,407.7 billion yen and its share of the total was 35.2 percent. *Pensions* was 38,410.5 billion yen and its share of the total was 53.2 percent. *Welfare & Others* was 8,322.8 billion yen and its share was 11.5 percent.
 - (ii) Social security expenditure increased by 3.9 percent in fiscal year 1998. The percentage share of the National Income was 18.88 percent.
 - (iii) Social security expenditure per head of population was estimated at 570,300 yen, and the average expenditure per household was 1,604,100 yen.

Table1 Social Security Expenditure by category, fiscal years 1997 and 1998

Social Security Expenditure	1997	1998	Compared with the previous year	
			Amount of increase	Rate of increase
Total	Hundreds of millions of yen 694,187 (100.0)	Hundreds of millions of yen 721,411 (100.0)	Hundreds of millions of yen 27,223	% 3.9
<i>Medical care</i>	253,095 (36.5)	254,077 (35.2)	983	0.4
<i>Pensions</i>	363,996 (52.4)	384,105 (53.2)	20,109	5.5
<i>Welfare & Others</i>	77,097 (11.1)	83,228 (11.5)	6,132	8.0

Note: () Ratio to the total as a percentage.

Table2 Social Security Expenditure by category as percentage of National Income

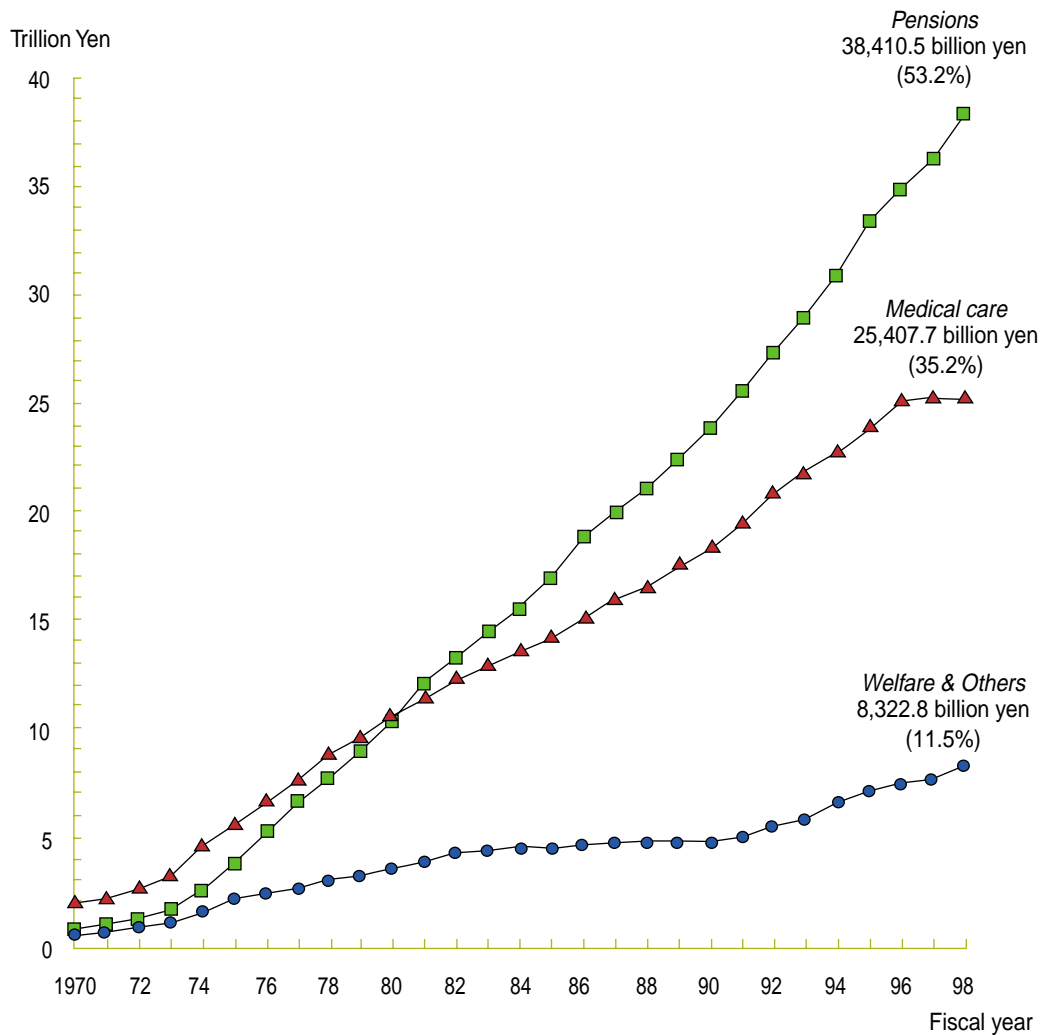
Social Security Expenditure	1997	1998	Increase compared with the previous year
Total	% 17.72	% 18.88	% point 1.17
<i>Medical care</i>	6.46	6.65	0.19
<i>Pensions</i>	9.29	10.05	0.77
<i>Welfare & Others</i>	1.97	2.18	0.21

Table3 Social Security Expenditure per head of population and per household, fiscal years 1997 and 1998

Social Security Expenditure	1997	1998	Compared with the previous year	
			Amount of increase	Rate of increase
Per head of population	1,000yen 550.2	1,000yen 570.3	1,000yen 20.1	% 3.7
Per household	1,537.7	1,604.1	66.5	4.3

Note: Social security expenditure per household = (Number of people in the household/Total number of households) × social security expenditure per head of population.

Figure1 Social Security Expenditure by category, fiscal years 1970–1998



2. In the table below showing the social security expenditure by functional category, it is apparent that “Old age” heads the list with 44.7% of the total; “Sickness and health” gets the next biggest portion, with 34.9% - which means that these two functional categories have 79.6% of the entire expenditure. Respective percentages for other functional categories are: “Survivors”(7.7%); “Unemployment”(3.7%); “Family benefits” (2.7%); “Invalidity benefits”(2.5%); “Social assistance and others”(2.2%); “Employment injury”(1.5%); and “Housing”(0.2%).

Table4 Social Security Expenditure by functional category, fiscal years 1997 and 1998

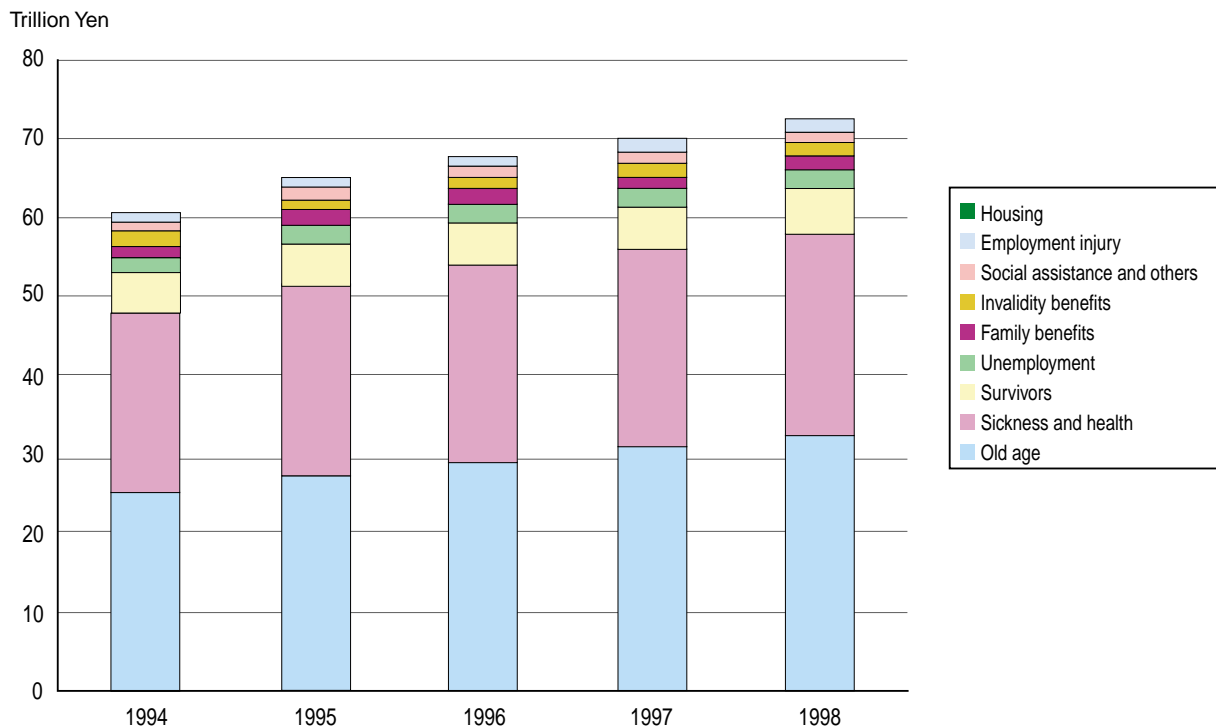
Social Security Expenditure	1997	1998	Compared with the previous year	
			Amount of increase	Rate of increase
	Hundreds of millions of yen	Hundreds of millions of yen	Hundreds of millions of yen	%
Total	694,187 (100.0)	721,411 (100.0)	27,223	3.9
Old age	303,317 (43.7)	322,287 (44.7)	18,970	6.3
Survivors	53,907 (7.8)	55,611 (7.7)	1,704	3.2
Invalidity benefits	17,464 (2.5)	18,025 (2.5)	561	3.2
Employment injury	10,744 (1.5)	10,639 (1.5)	▲105	▲1.0
Sickness and health	250,864 (36.1)	251,640 (34.9)	775	0.3
Family benefits	18,672 (2.7)	19,310 (2.7)	637	3.4
Unemployment	22,881 (3.3)	26,742 (3.7)	3,861	16.9
Housing	1,498 (0.2)	1,581 (0.2)	83	5.5
Social assistance and others	14,839 (2.1)	15,576 (2.2)	737	5.0

Notes: 1. () Ratio to the total as a percentage.

2. Refer to Page 27 and 28 for more details about functional classification.

Table5 Social Security Expenditure by functional category as percentage of National Income

Social Security Expenditure	1997	1998	Increase compared with the previous year
	%	%	% point
Total	17.72	18.88	1.17
Old age	7.74	8.44	0.70
Survivors	1.38	1.46	0.08
Invalidity benefits	0.45	0.47	0.03
Employment injury	0.27	0.28	0.00
Sickness and health	6.40	6.59	0.18
Family benefits	0.48	0.51	0.03
Unemployment	0.58	0.70	0.12
Housing	0.04	0.04	0.00
Social assistance and others	0.38	0.41	0.03

Figure2 Social Security Expenditure by functional category, fiscal years 1994-1998

3. Social security expenditure for the elderly (i.e., retirement pensions, medical care for the aged, welfare services for the aged) was 47,804.1 billion yen. Its share of social security expenditure was 66.3 percent.

Table 6 Social Security Expenditure for the elderly, fiscal years 1997 and 1998

	1997	1998	Rate of increase compared to the previous year
Total Social Security Expenditure	Hundreds of millions of yen 694,187 (100.0)	Hundreds of millions of yen 721,411 (100.0)	% 3.9
Expenditure for the elderly	Hundreds of millions of yen	Hundreds of millions of yen	%
Pension benefits	341,699	362,379	6.1
Medical care	96,392	101,092	4.9
Welfare services	12,743	13,797	8.3
Subsidies for elderly employees	567	773	36.4
Total	451,401 (65.0)	478,041 (66.3)	5.9
Population			Rate of increase
By age group	10 thousand	10 thousand	%
60 and over	2,746	2,822	2.8
65 and over	1,976	2,051	3.8
70 and over	1,305	1,365	4.6
75 and over	779	814	4.5

Notes: 1. Ratio to the total social security expenditure as a percentage.

2. Medical care: Total expenditures of Health and Medical Services for the Aged excluding public health measures (e.g., medical check-ups and counseling, etc.).

3. Subsidies for elderly employees are grants in which, from the viewpoint of promoting continued employment and re-employment for 60 to 65-year-olds, 25 percent of the wages earned by people over 60 years old is provided to elderly people continuing to work whose wage has dropped considerably since turning 60. This grant is provided to elderly people under the age of 65.

III. Summary of Social Security revenue by source, FY 1998

Fiscal year 1998 social security revenue amounted to 89,218.8 billion yen.

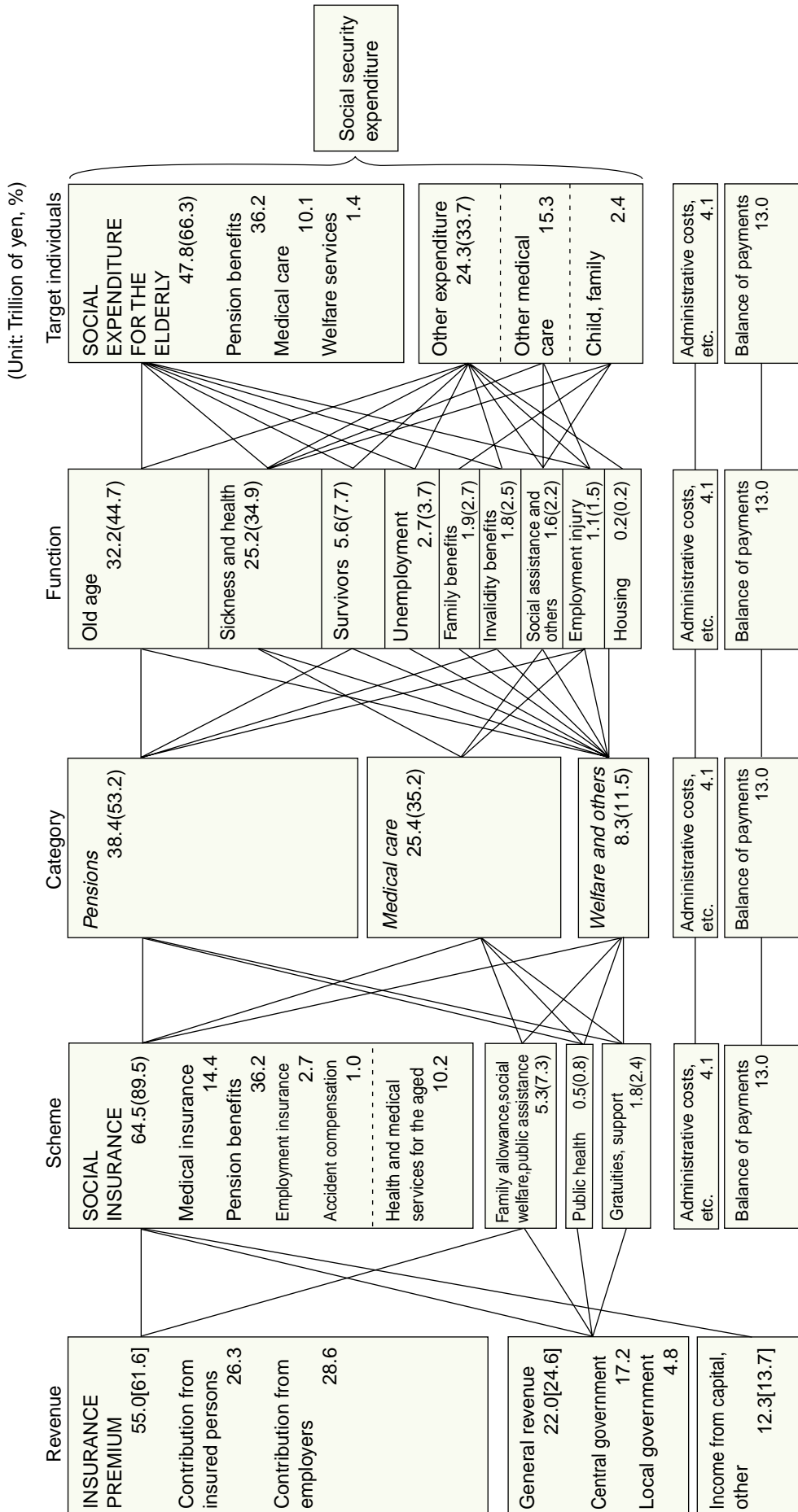
- (1) Percentages in each category indicate that Social Insurance is 61.6%, Tax is 24.6%, and Other Receipts is 13.7% of the total.
 (2) Revenue has decreased 0.9% as compared to the previous fiscal year.

Table7 Social Security revenue by source, fiscal years 1997 and 1998

Social Security Expenditure	1997	1998	Compared with the previous year	
			Amount of increase	Rate of increase
	Hundreds of millions of yen	Hundreds of millions of yen	Hundreds of millions of yen	%
Total	900,677 (100.0)	892,188 (100.0)	▲8,489	▲0.94
I Social Insurance	548,151 (60.9)	549,737 (61.6)	1,586	0.29
Contribution from employers	285,834 (31.7)	286,449 (32.1)	615	0.22
Contribution from insured persons	262,317 (29.1)	263,288 (29.5)	971	0.37
II Taxes	217,533 (24.2)	219,882 (24.6)	2,349	1.08
Central government	171,109 (19.0)	171,681 (19.2)	573	0.33
Other government	46,425 (5.2)	48,201 (5.4)	1,776	3.83
III Other receipts	134,993 (15.0)	122,569 (13.7)	▲12,424	▲9.20
Income from capital	103,825 (11.5)	89,653 (10.0)	▲14,171	▲13.65
Others	31,168 (3.5)	32,915 (3.7)	1,747	5.61

Note: () Ratio to the total as a percentage.

Figure3 Social Security Expenditure by revenue, scheme, category, function and target individuals, fiscal year 1998



Notes: 1. "Child, family" refers to medical insurance in the form of a lump sum maternity allowance and child-rearing allowance, employment insurance in the form of parent leave allowance, day-care facilities administration costs and single parent family and disabled child allowance.
 2. FY1998 social security revenues amounted to 89.2 trillion yen (excluding transfer from other systems). The figure in square brackets represents [] the ratio of social security revenues total.
 3. FY1998 social security expenditure amounted to 72.1 trillion yen. The figure in parentheses represents () the ratio of social security expenditure total.
 4. Arrows have been omitted from "Revenue" to "Administrative costs," and "Balance of payments" in "Scheme."

IV. Statistical tables

Table1 Social Security Expenditure by category, fiscal years 1950-98

Fiscal Year	Social Security Expenditure						National Income Hundreds of millions of yen	
	Total(A) Hundreds of millions of yen	Medical Care(B) Hundreds of millions of yen	B/A %	Pension, Welfare & Others(C) Hundreds of millions of yen	C/A %			
1950	1,261	646	51.2	615	48.8		—	
1951	1,571	804	51.1	768	48.9		44,346	
1952	2,194	1,149	52.3	1,046	47.7		52,159	
1953	2,577	1,480	57.5	1,096	42.5		60,015	
1954	3,841	1,712	44.6	2,129	55.4		65,917	
1955	3,893	1,919	49.3	1,974	50.7		69,733	
1956	3,986	2,018	50.6	1,969	49.4		78,962	
1957	4,357	2,224	51.0	2,133	49.0		88,681	
1958	5,080	2,099	41.3	2,981	58.7		93,829	
1959	5,778	2,523	43.7	3,255	56.3		110,421	
1960	6,553	2,942	44.9	3,611	55.1		134,967	
1961	7,900	3,850	48.7	4,050	51.3		160,819	
1962	9,219	4,699	51.0	4,520	49.0		178,933	
1963	11,214	5,885	52.5	5,329	47.5		210,993	
				<i>Pension(D)</i> Hundreds of millions of yen	<i>D/A</i> %	<i>Welfare & Others(E)</i> Hundreds of millions of yen	<i>E/A</i> %	
1964	13,475	7,328	54.4	3,056	22.7	3,091	22.9	240,514
1965	16,037	9,137	57.0	3,508	21.9	3,392	21.2	268,270
1966	18,670	10,766	57.7	4,199	22.5	3,705	19.8	316,448
1967	21,644	12,583	58.1	4,947	22.9	4,114	19.0	375,477
1968	25,096	14,679	58.5	5,835	23.3	4,582	18.3	437,209
1969	28,752	16,975	59.0	6,928	24.1	4,849	16.9	521,178
1970	35,239	20,758	58.9	8,548	24.3	5,933	16.8	610,297
1971	40,258	22,505	55.9	10,191	25.3	7,561	18.8	659,105
1972	49,845	28,111	56.4	12,367	24.8	9,367	18.8	779,369
1973	62,587	34,270	54.8	16,758	26.8	11,559	18.5	958,396
1974	90,270	47,208	52.3	26,781	29.7	16,280	18.0	1,124,716
1975	117,693	57,132	48.5	38,831	33.0	21,730	18.5	1,239,907
1976	145,165	68,098	46.9	53,414	36.8	23,652	16.3	1,403,972
1977	168,868	76,256	45.2	65,880	39.0	26,732	15.8	1,557,032
1978	197,763	89,167	45.1	78,377	39.6	30,219	15.3	1,717,785
1979	219,832	97,743	44.5	89,817	40.9	32,272	14.7	1,822,066
1980	247,736	107,329	43.3	104,525	42.2	35,882	14.5	1,995,902
1981	275,638	115,221	41.8	120,420	43.7	39,997	14.5	2,097,489
1982	300,973	124,118	41.2	133,405	44.3	43,451	14.4	2,193,917
1983	319,733	130,983	41.0	144,108	45.1	44,642	14.0	2,308,057
1984	336,396	135,654	40.3	154,527	45.9	46,216	13.7	2,436,089
1985	356,798	142,830	40.0	168,923	47.3	45,044	12.6	2,602,784
1986	385,918	151,489	39.3	187,620	48.6	46,809	12.1	2,711,297
1987	407,337	160,000	39.3	199,874	49.1	47,462	11.7	2,838,955
1988	424,582	166,726	39.3	210,459	49.6	47,397	11.2	3,013,800
1989	448,822	175,279	39.1	225,407	50.2	48,135	10.7	3,221,436
1990	472,203	183,795	38.9	240,420	50.9	47,989	10.2	3,509,873
1991	501,346	195,056	38.9	256,145	51.1	50,145	10.0	3,718,611
1992	538,280	209,395	38.9	274,013	50.9	54,872	10.2	3,713,295
1993	567,975	218,059	38.4	290,376	51.1	59,539	10.5	3,711,608
1994	604,727	228,726	37.8	310,084	51.3	65,918	10.9	3,745,465
1995	647,314	240,593	37.2	334,986	51.8	71,735	11.1	3,788,057
1996	675,475	251,789	37.3	349,548	51.7	74,139	11.0	3,886,361
1997	694,187	253,095	36.5	363,996	52.4	77,097	11.1	3,918,579
1998	721,411	254,077	35.2	384,105	53.2	83,228	11.5	3,820,384

Note: Rounding of the numbers may cause some discrepancies.

Sources: National Income up to 1954: Annual Report on National Income Statistics (1978); 1955-77: Report on National Accounts (1988); 1978-89: Annual Report on National Accounts (2000); 1990 and after: Revised National Accounts by 1995 standard, (93 SNA) by the Economic Planning Agency of Japan.

Table2 Three categories of Social Security Expenditure as percentage of National Income, fiscal years 1951-98

(Unit:%)

Fiscal Year	Social Security Expenditure			
	Total	Medical Care	Pensions	Welfare & Others
1951	3.54	1.81	1.73	
1952	4.21	2.20	2.01	
1953	4.29	2.47	1.83	
1954	5.83	2.60	3.23	
1955	5.58	2.75	2.83	
1956	5.05	2.56	2.49	
1957	4.91	2.51	2.41	
1958	5.41	2.24	3.18	
1959	5.23	2.28	2.95	
1960	4.86	2.18	2.68	
1961	4.91	2.39	2.52	
1962	5.15	2.63	2.53	
1963	5.31	2.79	2.53	
1964	5.60	3.05	1.27	1.29
1965	5.98	3.41	1.31	1.26
1966	5.90	3.40	1.33	1.17
1967	5.76	3.35	1.32	1.10
1968	5.74	3.36	1.33	1.05
1969	5.52	3.26	1.33	0.93
1970	5.77	3.40	1.40	0.97
1971	6.11	3.41	1.55	1.15
1972	6.40	3.61	1.59	1.20
1973	6.53	3.58	1.75	1.21
1974	8.03	4.20	2.38	1.45
1975	9.49	4.61	3.13	1.75
1976	10.34	4.85	3.80	1.68
1977	10.85	4.90	4.23	1.72
1978	11.51	5.19	4.56	1.76
1979	12.06	5.36	4.93	1.77
1980	12.41	5.38	5.24	1.80
1981	13.14	5.49	5.74	1.91
1982	13.72	5.66	6.08	1.98
1983	13.85	5.68	6.24	1.93
1984	13.81	5.57	6.34	1.90
1985	13.71	5.49	6.49	1.73
1986	14.23	5.59	6.92	1.73
1987	14.35	5.64	7.04	1.67
1988	14.09	5.53	6.98	1.57
1989	13.93	5.44	7.00	1.49
1990	13.45	5.24	6.85	1.37
1991	13.48	5.25	6.89	1.35
1992	14.50	5.64	7.38	1.48
1993	15.30	5.88	7.82	1.60
1994	16.15	6.11	8.28	1.76
1995	17.09	6.35	8.84	1.89
1996	17.38	6.48	8.99	1.91
1997	17.72	6.46	9.29	1.97
1998	18.88	6.65	10.05	2.18

Table3 Annual rates of increase in Social Security Expenditure and National Income, fiscal years 1951-98

(Unit:%)

Fiscal Year	Social Security Expenditure				National Income
	Total	Medical Care	Pensions	Welfare & Others	
1951	24.6	24.5	24.9		–
1952	39.7	42.9	36.2		17.6
1953	17.5	28.8	4.8		15.1
1954	49.0	15.7	94.3		9.8
1955	1.4	12.1	▲ 7.3		5.8
1956	2.4	5.2	▲ 0.3		13.2
1957	9.3	10.2	8.3		12.3
1958	16.6	▲ 5.6	39.8		5.8
1959	13.7	20.2	9.2		17.7
1960	13.4	16.6	10.9		22.2
1961	20.6	30.9	12.2		19.2
1962	16.7	22.1	11.6		11.3
1963	21.6	25.2	17.9		17.9
1964	20.2	24.5	15.3		14.0
1965	19.0	24.7	14.8	9.7	11.5
1966	16.4	17.8	19.7	9.2	18.0
1967	15.9	16.9	17.8	11.0	18.7
1968	15.9	16.7	18.0	11.4	16.4
1969	14.6	15.6	18.7	5.8	19.2
1970	22.6	22.3	23.4	22.4	17.1
1971	14.2	8.4	19.2	27.4	8.0
1972	23.8	24.9	21.4	23.9	18.2
1973	25.6	21.9	35.5	23.4	23.0
1974	44.2	37.8	59.8	40.8	17.4
1975	30.4	21.0	45.0	33.5	10.2
1976	23.3	19.2	37.6	8.8	13.2
1977	16.3	12.0	23.3	13.0	10.9
1978	17.1	16.9	19.0	13.0	10.3
1979	11.2	9.6	14.6	6.8	6.1
1980	12.7	9.8	16.4	11.2	9.5
1981	11.3	7.4	15.2	11.5	5.1
1982	9.2	7.7	10.8	8.6	4.6
1983	6.2	5.5	8.0	2.7	5.2
1984	5.2	3.6	7.2	3.5	5.5
1985	6.1	5.3	9.3	▲ 2.5	6.8
1986	8.2	6.1	11.1	3.9	4.2
1987	5.6	5.6	6.5	1.4	4.7
1988	4.2	4.2	5.3	▲ 0.1	6.2
1989	5.7	5.1	7.1	1.6	6.9
1990	5.2	4.9	6.7	▲ 0.4	9.0
1991	6.2	6.1	6.5	4.5	5.9
1992	7.4	7.4	7.0	9.4	▲ 0.1
1993	5.5	4.1	6.0	8.5	0.0
1994	6.5	4.9	6.8	10.7	0.9
1995	7.0	5.2	8.0	8.8	1.1
1996	4.4	4.7	4.3	3.4	2.6
1997	2.8	0.5	4.1	4.0	0.8
1998	3.9	0.4	5.5	8.0	▲ 2.5

Table4 Social Security Expenditure and National Income per head of population, fiscal years 1951-98

Fiscal Year	Social Security Expenditure per head		National Income per head	
	1,000 yen	Index 1973=100	1,000 yen	Index 1973=100
1951	1.9	3.3	52.5	6.0
1952	2.6	4.5	60.8	6.9
1953	3.0	5.2	69.0	7.8
1954	4.4	7.7	74.7	8.5
1955	4.4	7.7	78.2	8.9
1956	4.4	7.7	87.6	10.0
1957	4.8	8.4	97.6	11.1
1958	5.5	9.6	102.3	11.6
1959	6.2	10.8	119.2	13.6
1960	7.0	12.2	144.5	16.4
1961	8.4	14.6	170.6	19.4
1962	9.7	16.9	188.1	21.4
1963	11.7	20.4	219.5	25.0
1964	13.7	23.9	247.6	28.2
1965	16.2	28.2	273.2	31.1
1966	18.9	32.9	319.6	36.4
1967	21.6	37.7	375.0	42.7
1968	24.8	43.2	431.7	49.1
1969	28.0	48.9	508.7	57.9
1970	33.7	58.7	586.0	66.7
1971	37.9	66.1	621.7	70.7
1972	46.3	80.8	724.9	82.5
1973	57.4	100.0	879.1	100.0
1974	81.6	142.3	1,018.1	115.8
1975	105.1	183.3	1,108.7	126.1
1976	128.4	223.8	1,242.4	141.3
1977	147.9	257.9	1,364.7	155.2
1978	171.7	299.3	1,492.2	169.7
1979	189.3	329.9	1,569.6	178.5
1980	211.6	368.9	1,706.1	194.1
1981	233.8	407.5	1,780.1	202.5
1982	253.5	441.9	1,848.9	210.3
1983	267.5	466.3	1,931.9	219.8
1984	279.6	487.4	2,026.0	230.5
1985	294.8	513.8	2,151.6	244.7
1986	317.2	553.0	2,229.7	253.6
1987	333.2	580.9	2,323.9	264.3
1988	345.9	603.0	2,456.8	279.5
1989	364.3	635.0	2,616.2	297.6
1990	382.0	665.9	2,840.8	323.1
1991	404.2	704.6	2,999.4	341.2
1992	432.5	754.0	2,985.8	339.6
1993	455.2	793.6	2,976.8	338.6
1994	483.7	843.1	2,996.8	340.9
1995	515.5	898.6	3,021.7	343.7
1996	536.7	935.5	3,089.7	351.5
1997	550.2	959.2	3,107.2	353.4
1998	570.3	994.3	3,021.6	343.7

Table5 Social Security Expenditure for the elderly, fiscal years 1973-98

Fiscal Year	Pension benefits	Medical care benefits	Welfare service benefits	Subsidies for elderly employees	Total		(A) Total		
					Annual rate of increase	% of total (A)	Social Security Expenditure	Annual rate of increase	
	Hundreds of millions of yen	Hundreds of millions of yen	Hundreds of millions of yen	Hundreds of millions of yen	Hundreds of millions of yen	%	%	Hundreds of millions of yen	%
1973	10,756	4,289	596	—	15,641	—	25.0	62,587	—
1974	19,204	6,652	877	—	26,733	70.9	29.6	90,270	44.2
1975	28,924	8,666	1,164	—	38,754	45.0	32.9	117,693	30.4
1976	40,697	10,780	1,489	—	52,966	36.7	36.5	145,165	23.3
1977	50,942	12,872	1,798	—	65,612	23.9	38.9	168,868	16.3
1978	61,329	15,948	2,060	—	79,337	20.9	40.1	197,763	17.1
1979	70,896	18,503	2,306	—	91,705	15.6	41.7	219,832	11.2
1980	83,675	21,269	2,570	—	107,514	17.2	43.4	247,736	12.7
1981	97,903	24,280	2,822	—	125,005	16.3	45.4	275,638	11.3
1982	109,552	27,450	3,129	—	140,131	12.1	46.6	300,973	9.2
1983	120,122	32,660	3,306	—	156,088	11.4	48.8	319,733	6.2
1984	130,497	35,534	3,467	—	169,498	8.6	50.4	336,396	5.2
1985	144,549	40,070	3,668	—	188,287	11.1	52.8	356,798	6.1
1986	163,140	43,584	4,316	—	211,040	12.1	54.7	385,918	8.2
1987	175,081	46,638	4,278	—	225,997	7.1	55.5	407,337	5.6
1988	185,889	49,824	4,569	—	240,282	6.3	56.6	424,582	4.2
1989	201,126	53,730	5,106	—	259,962	8.2	57.9	448,822	5.7
1990	216,182	57,331	5,749	—	279,262	7.4	59.1	472,203	5.2
1991	231,909	61,976	6,552	—	300,437	7.6	59.9	501,346	6.2
1992	249,728	66,685	7,456	—	323,869	7.8	60.2	538,280	7.4
1993	266,199	71,394	8,171	—	345,764	6.8	60.9	567,975	5.5
1994	286,248	77,804	9,066	—	373,118	7.9	61.7	604,727	6.5
1995	311,565	84,525	10,902	117	407,109	9.1	62.9	647,314	7.0
1996	326,713	92,166	11,537	369	430,785	5.8	63.8	675,475	4.4
1997	341,699	96,392	12,743	567	451,401	4.8	65.0	694,187	2.8
1998	362,379	101,092	13,797	773	478,041	5.9	66.3	721,411	3.9

Table 6 Social Security Expenditure for child and family, fiscal years 1975-98

Fiscal Year	Total							Total
	Family allowance	Child allowance	Child rearing allowance	Child welfare service	Parent leave allowance	Total	Maternity allowance	
1975	1,829	1,444	385	3,549	—	5,378	1,229	6,608
1976	2,333	1,691	642	4,258	—	6,591	915	7,505
1977	2,509	1,695	814	4,802	—	7,311	1,702	9,013
1978	2,834	1,719	1,114	5,243	—	8,076	1,683	9,759
1979	3,180	1,785	1,396	5,744	—	8,924	1,668	10,591
1980	3,560	1,778	1,782	5,998	—	9,558	1,639	11,197
1981	3,790	1,641	2,149	6,225	—	10,014	2,149	12,163
1982	4,109	1,660	2,449	6,386	—	10,494	2,240	12,735
1983	4,365	1,650	2,715	6,138	—	10,503	2,260	12,763
1984	4,544	1,637	2,908	6,408	—	10,952	2,641	13,593
1985	4,617	1,589	3,027	6,836	—	11,453	3,060	14,513
1986	4,604	1,605	3,000	7,635	—	12,239	3,161	15,401
1987	4,574	1,558	3,016	7,356	—	11,931	3,150	15,080
1988	4,500	1,488	3,012	7,555	—	12,055	3,105	15,160
1989	4,465	1,454	3,011	8,046	—	12,511	2,990	15,501
1990	4,449	1,391	3,059	8,532	—	12,981	3,005	15,986
1991	4,439	1,381	3,058	9,327	—	13,766	3,104	16,870
1992	5,267	2,173	3,094	9,691	—	14,958	3,692	18,650
1993	5,072	1,942	3,130	10,424	6	15,502	3,775	19,277
1994	4,928	1,710	3,218	10,768	5	15,701	4,224	19,925
1995	5,112	1,612	3,500	11,177	327	16,616	4,753	21,369
1996	5,201	1,536	3,666	13,312	507	19,021	4,594	23,615
1997	5,304	1,497	3,807	12,809	559	18,672	4,585	23,258
1998	5,370	1,486	3,885	13,336	603	19,310	4,687	23,997

Table7 Social Security Expenditure by institutional scheme, fiscal years 1989-1998

Fiscal Year		1989	1990	1991	1992	1993	1994	1995	1996	1997	1998
Expenditure (millions of yen)	Total	44,882,193	47,220,330	50,134,609	53,828,001	56,797,461	60,472,707	64,731,417	67,547,515	69,418,725	72,141,071
	Medical insurance	11,057,149	11,554,230	12,208,723	13,178,492	13,620,288	14,122,562	14,630,375	15,033,435	14,664,947	14,358,326
	Health and Medical Services for the Aged	5,457,648	5,827,668	6,302,277	6,791,681	7,271,074	7,909,604	8,582,796	9,304,173	9,777,650	10,188,446
	Pension benefits	20,112,556	21,618,196	23,190,944	24,972,832	26,619,876	28,624,789	31,156,538	32,671,304	34,169,859	36,237,881
	Employment insurance etc.	1,298,348	1,166,993	1,177,206	1,355,230	1,628,296	1,904,201	2,207,155	2,209,495	2,313,828	2,703,379
	Workmen's accident compensation insurance	912,410	927,421	950,954	973,191	993,455	1,000,132	1,021,920	1,032,019	1,057,120	1,046,745
	Family allowance	446,506	444,936	443,921	526,733	507,158	492,821	511,187	520,129	530,420	537,013
	Public assistance	1,345,671	1,292,778	1,282,656	1,300,998	1,337,804	1,383,898	1,484,894	1,502,467	1,606,257	1,682,009
	Social welfare	1,539,401	1,670,592	1,844,340	1,978,963	2,143,729	2,431,341	2,603,244	2,832,488	2,915,792	3,082,738
	Public health	613,680	643,619	681,330	706,624	659,052	620,350	606,661	591,010	560,325	545,734
	Gratuities for retired public employees	1,865,088	1,849,026	1,835,660	1,830,506	1,809,488	1,771,104	1,720,624	1,659,031	1,599,757	1,547,077
Aid for war victims	233,736	224,870	216,598	212,751	207,242	211,908	206,023	191,963	222,770	211,723	
Ratio to the total (%)	Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
	Medical insurance	24.6	24.5	24.4	24.5	24.0	23.4	22.6	22.3	21.1	19.9
	Health and Medical Services for the Aged	12.2	12.3	12.6	12.6	12.8	13.1	13.3	13.8	14.1	14.1
	Pension benefits	44.8	45.8	46.3	46.4	46.9	47.3	48.1	48.4	49.2	50.2
	Employment insurance etc.	2.9	2.5	2.3	2.5	2.9	3.1	3.4	3.3	3.3	3.7
	Workmen's accident compensation insurance	2.0	2.0	1.9	1.8	1.7	1.7	1.6	1.5	1.5	1.5
	Family allowance	1.0	0.9	0.9	1.0	0.9	0.8	0.8	0.8	0.8	0.7
	Public assistance	3.0	2.7	2.6	2.4	2.4	2.3	2.3	2.2	2.3	2.3
	Social welfare	3.4	3.5	3.7	3.7	3.8	4.0	4.0	4.2	4.2	4.3
	Public health	1.4	1.4	1.4	1.3	1.2	1.0	0.9	0.9	0.8	0.8
	Gratuities for retired public employees	4.2	3.9	3.7	3.4	3.2	2.9	2.7	2.5	2.3	2.1
Aid for war victims	0.5	0.5	0.4	0.4	0.4	0.4	0.3	0.3	0.3	0.3	

Notes: 1. Health and Medical Services for the Aged include public health measures (e.g., medical check-ups and counseling etc.)

2. Family allowance includes income support for single parent family and for handicapped children as well.

3. Employment insurances etc. include unemployment benefits etc. by both Employment Insurance and Seamen's Insurance.

Table8 Social Security Expenditure by functional category, fiscal years 1994-1998

(Unit: Million of yen)

	1994	1995	1996	1997	1998
Social Security Expenditure	60,472,707	64,731,417	67,547,515	69,418,725	72,141,071
I Old age	25,053,137	27,393,267	28,749,801	30,331,742	32,228,732
Cash benefits	24,146,573	26,303,110	27,596,142	29,057,432	30,849,038
Normal retirement pension	23,850,589	25,953,628	27,224,604	28,633,048	30,330,605
Early retirement pension	-	-	-	-	-
Lump sum payments	-	-	-	-	-
Retirement grants	294,073	347,309	368,846	421,872	516,919
Other cash benefits	1,911	2,173	2,692	2,511	1,514
Benefits in kind	906,564	1,090,157	1,153,659	1,274,310	1,379,694
II Survivors	5,009,028	5,263,684	5,392,543	5,390,683	5,561,102
Cash benefits	5,007,640	5,262,168	5,391,253	5,389,390	5,560,008
Survivors' pension	4,904,245	5,157,700	5,295,442	5,255,318	5,429,594
Lump sum payments	7,622	9,531	9,646	10,133	10,647
Survivors grants	-	-	-	-	-
Other cash benefits	95,772	94,937	86,165	123,939	119,767
Benefits in kind	1,388	1,516	1,290	1,293	1,094
Funeral expenses	-	-	-	-	-
Other	1,388	1,516	1,290	1,293	1,094
III Invalidation benefits	1,616,938	1,694,368	1,719,754	1,746,423	1,802,488
Cash benefits	1,472,779	1,540,281	1,558,016	1,570,208	1,614,959
Full invalidity pension	1,432,011	1,496,640	1,514,386	1,525,514	1,568,081
Partial invalidity pension	-	-	-	-	-
Early retirement pension	-	-	-	-	-
Lump sum payments	253	363	383	392	466
Invalidity grants	-	-	-	-	-
Other cash benefits	40,515	43,278	43,246	44,303	46,412
Benefits in kind	144,159	154,086	161,739	176,215	187,529
IV Employment injury	1,028,321	1,049,765	1,066,317	1,074,392	1,063,877
Cash benefits to the insured	508,432	511,798	515,558	520,945	515,184
temporary cash benefits	207,484	206,416	206,216	207,801	200,961
Long-term cash benefits (pensions)	229,541	233,125	236,929	239,494	241,579
Other cash benefits	71,408	72,256	72,412	73,650	72,644
Cash benefits to survivors	235,383	248,109	252,336	259,994	262,616
Periodic benefit	210,559	220,294	228,081	234,897	239,302
Other cash benefits	24,824	27,816	24,255	25,098	23,313
Benefits in kind	284,506	289,858	298,423	293,453	286,078
Medical care	283,171	288,462	296,963	291,723	284,183
Other benefits in kind	1,335	1,396	1,461	1,729	1,895
V Sickness and health	22,729,427	23,871,879	24,996,028	25,086,437	25,163,965
Cash benefits	926,550	972,744	978,834	972,250	984,043
Sickness benefits	292,508	301,199	301,738	296,081	292,487
Maternity benefits	422,249	475,123	459,266	458,407	468,574
Other cash benefits	211,792	196,422	217,830	217,761	222,983
Benefits in kind (health)	21,802,877	22,899,135	24,017,194	24,114,188	24,179,922
VI Family benefits	1,570,123	1,661,616	1,902,074	1,867,233	1,930,973
Cash benefits	493,337	543,869	570,833	586,293	597,341
Periodic cash payments	493,337	543,869	570,833	586,293	597,341
Other cash benefits	-	-	-	-	-
Benefits in kind	1,076,787	1,117,747	1,331,241	1,280,940	1,333,631
VII Unemployment	1,903,685	2,195,234	2,187,333	2,288,079	2,674,227
Cash benefits	1,903,685	2,195,234	2,187,333	2,288,079	2,674,227
Regular unemployment benefits	1,588,097	1,740,437	1,802,399	1,939,845	2,283,387
Special periodic payments	123,886	159,022	198,053	235,605	273,155
Severance/redundancy payments	-	-	-	-	-
Other cash benefits	191,702	295,776	186,881	112,630	117,685
Benefits in kind	-	-	-	-	-
VIII Housing	120,651	127,512	134,822	149,825	158,097
Cash benefits	120,651	127,512	134,822	149,825	158,097
Rent subsidy	120,651	127,512	134,822	149,825	158,097
Benefits in kind	-	-	-	-	-
Rent support	-	-	-	-	-
Subsidies to home owners	-	-	-	-	-
Other benefits in kind	-	-	-	-	-
IX Social assistance and others	1,441,397	1,474,093	1,398,842	1,483,910	1,557,610
Cash benefits	492,763	498,795	492,516	536,966	561,615
Periodic cash payments	466,176	473,041	486,872	532,772	556,529
Other cash payments	26,588	25,754	5,644	4,195	5,086
Benefits in kind	948,633	975,298	906,326	946,944	995,995

Note: Table8 has been calculated in accordance with the standards of the ILO's "The Cost of Social Security 19th International Inquiry."

Table9 Cost of social security in fiscal year 1998 according to the ILO standards

(Unit: Million of yen)

Social Security Schemes	Receipts					
	Contributions		Social security Special Tax	State participation	Other public authorities	Income from capital
	Insured persons	Employers				
Social insurance:						
1. Health Insurance						
(A)Government-managed	3,013,864	3,038,533	–	936,889	–	8,882
(B)Society-managed	2,564,979	3,306,788	–	46,121	–	89,992
2. National Health Insurance	3,419,954	–	–	3,194,957	885,353	–
Medical Care Service Program for Retired Employees	416,525	–	–	–	–	–
3. Health and Medical Services for the Aged	–	–	–	2,219,215	1,104,228	–
4. Employees' Pension Insurance	10,307,538	10,307,538	–	2,864,995	–	5,216,408
5. Employees' Pension Funds, etc.	1,011,909	2,836,342	–	635	–	1,285,881
6. National Pension	1,971,603	–	–	1,545,258	–	375,207
7. Farmers' Pension Fund, etc.	198,586	–	–	80,715	–	5,108
8. Seamen's Insurance	25,539	56,335	–	6,147	–	4,362
9. Agricultural, Forestry and Fishery Organization, Employees' Mutual Aid Association	166,697	166,697	–	52,795	–	71,548
10. Mutual Aid Association of Private School Personnel	200,559	194,923	–	34,874	8,861	99,364
11. Employment Insurance	645,999	1,212,831	–	308,635	–	122,775
12. Workmen's Accident Compensation Insurance	–	1,434,512	–	1,307	–	228,633
Family allowance:						
13. Child allowance	–	155,187	–	25,412	37,220	–
Public employees:						
14. National and related public service Mutual Aid Association	689,271	1,296,554	–	119,674	–	275,378
15. Existing Associations, etc.	–	694,821	–	673	–	112,820
16. Local Government Employees' Mutual Aid Association	2,111,336	3,713,266	–	4,970	291,940	1,065,693
17. Yahata Mutual Aid Association, etc.	–	1,198	–	19,320	–	35
18. Government Employees' Accident Compensation	–	13,207	–	–	–	–
19. Local Government Employees' Accident Compensation	0	30,282	–	–	–	3,241
20. Public Corporation Staffs' Accident Compensation	–	7,405	–	–	–	–
21. National Public Employees' Pensions	966	70,686	–	242	–	–
22. Local Public Employees' Pensions (gratuity)	–	107,805	–	–	–	–
Public health service:						
23. Public Health	–	–	–	613,109	259,270	–
Public assistance & social welfare:						
24. Public assistance	–	–	–	1,298,591	431,144	–
25. Social welfare	–	–	–	2,200,120	1,802,088	–
War victims:						
26. Aid for war victims	–	–	–	1,593,453	–	–
Total	26,328,801	28,644,912	–	17,168,107	4,820,105	8,965,329

(Unit: Million of yen)

Social Security Schemes	Receipts				Expenditures	
	Other receipts	Subtotal	Transfer from other schemes	Total receipts	Benefits	
					Sickness & Childbirth	
					Medical care	Cash benefits
Social insurance:						
1. Health Insurance						
(A) Government-managed	33,387	7,031,556	748	7,032,304	3,897,728	363,431
(B) Society-managed	339,510	6,347,391	–	6,347,391	2,939,198	256,601
2. National Health Insurance	457,077	7,957,341	1,039,186	8,996,527	5,625,276	91,548
Medical Care Service Program for Retired Employees	–	416,525	1,039,186	1,455,711	1,353,346	–
3. Health and Medical Services for the Aged	–	3,323,442	6,751,222	10,074,665	10,109,192	–
4. Employees' Pension Insurance	23,362	28,719,841	3,430,999	32,150,840	–	–
5. Employees' Pension Funds, etc.	28,982	5,163,750	105,684	5,269,434	–	–
6. National Pension	1,172,476	5,064,543	9,688,134	14,752,678	–	–
7. Farmers' Pension Fund, etc.	527	284,936	–	284,936	–	–
8. Seamen's Insurance	446	92,829	1,231	94,060	19,148	4,315
9. Agricultural, Forestry and Fishery Organization, Employees' Mutual Aid Association	7,664	465,402	53,879	519,281	–	–
10. Mutual Aid Association of Private School Personnel	1,789	540,371	27,723	568,094	92,485	7,070
11. Employment Insurance	887,687	3,177,927	–	3,177,927	–	29,152
12. Workmen's Accident Compensation Insurance	273,985	1,938,437	–	1,938,437	–	–
Family allowance:						
13. Child allowance	3,896	221,716	–	221,716	–	–
Public employees:						
14. National and related public service Mutual Aid Association	44,246	2,425,124	237,835	2,662,959	218,797	16,622
15. Existing Associations, etc.	232	808,546	9,410	817,956	–	–
16. Local Government Employees' Mutual Aid Association	15,325	7,202,531	503,509	7,706,039	663,155	65,770
17. Yahata Mutual Aid Association, etc.	0	20,553	–	20,553	53	1,700
18. Government Employees' Accident Compensation	–	13,207	–	13,207	–	–
19. Local Government Employees' Accident Compensation	954	34,476	–	34,476	–	–
20. Public Corporation Staffs' Accident Compensation	–	7,405	–	7,405	–	–
21. National Public Employees' Pensions	–	71,893	–	71,893	–	–
22. Local Public Employees' Pensions (gratuity)	–	107,805	–	107,805	–	–
Public health service:						
23. Public Health	–	872,379	–	872,379	488,043	114,589
Public assistance & social welfare:						
24. Public assistance	–	1,729,735	–	1,729,735	964,333	154
25. Social welfare	–	4,002,209	–	4,002,209	103,847	–
War victims:						
26. Aid for war victims	–	1,593,453	–	1,593,453	2,287	–
Total	3,291,546	89,218,799	21,849,560	111,068,359	25,123,542	950,950

(Unit: Million of yen)

Social Security Schemes	Expenditures					
	Benefits					
	Work-related accidents				Pensions	Unemployment labor market measures
	Medical care	Other than medical care	Cash benefits			
Pensions			Cash benefits other than pensions			
Social insurance:						
1. Health Insurance						
(A) Government-managed	-	-	-	-	-	-
(B) Society-managed	-	-	-	-	-	-
2. National Health Insurance	-	-	-	-	-	-
Medical Care Service Program for Retired Employees	-	-	-	-	-	-
3. Health and Medical Services for the Aged	-	-	-	-	-	-
4. Employees' Pension Insurance	-	-	-	-	18,282,367	-
5. Employees' Pension Funds, etc.	-	-	-	-	1,732,431	-
6. National Pension	-	-	-	-	9,702,680	-
7. Farmers' Pension Fund, etc.	-	-	-	-	175,498	-
8. Seamen's Insurance	12,434	-	5,403	2,627	-	11,002
9. Agricultural, Forestry and Fishery Organization, Employees' Mutual Aid Association	-	-	-	-	370,700	-
10. Mutual Aid Association of Private School Personnel	-	-	-	-	179,351	-
11. Employment Insurance	-	-	-	-	-	2,663,225
12. Workmen's Accident Compensation Insurance	259,162	1,824	499,767	216,401	-	-
Family allowance:						
13. Child allowance	-	-	-	-	-	-
Public employees:						
14. National and related public service Mutual Aid Association	-	-	3,996	-	1,647,675	-
15. Existing Associations, etc.	-	-	6,514	-	18,838	-
16. Local Government Employees' Mutual Aid Association	-	-	6,621	-	4,102,146	-
17. Yahata Mutual Aid Association, etc.	-	-	-	-	9,063	-
18. Government Employees' Accident Compensation	4,514	12	6,133	2,549	-	-
19. Local Government Employees' Accident Compensation	8,029	59	16,682	3,746	-	-
20. Public Corporation Staffs' Accident Compensation	45	-	7,340	20	-	-
21. National Public Employees' Pensions	-	-	-	-	71,652	-
22. Local Public Employees' Pensions (gratuity)	-	-	-	-	107,805	-
Public health service:						
23. Public Health	-	-	-	-	1,644	-
Public assistance & social welfare:						
24. Public assistance	-	-	-	-	-	-
25. Social welfare	-	-	-	-	-	-
War victims:						
26. Aid for war victims	-	-	-	-	1,456,195	-
Total	284,183	1,895	552,457	225,342	37,858,044	2,674,227

(Unit: Million of yen)

Social Security Schemes	Expenditures						
	Benefits				Total	Administrative costs	Others
	Family benefits	Others					
		Other than medical care	Cash benefits				
Social insurance:							
1. Health Insurance							
(A)Government-managed	–	–	25,118	4,286,278	72,498	195,086	
(B)Society-managed	–	–	19,226	3,215,025	143,138	576,738	
2. National Health Insurance	–	–	30,331	5,747,155	218,615	317,633	
Medical Care Service	–	–	–	1,353,346	–	–	
Program for Retired Employees							
3. Health and Medical Services for the Aged	–	–	–	10,109,192	–	44,466	
4. Employees' Pension Insurance	–	–	–	18,282,367	64,747	205,620	
5. Employees' Pension Funds, etc.	–	–	–	1,732,431	243,916	86,740	
6. National Pension	–	–	–	9,702,680	163,981	44,122	
7. Farmers' Pension Fund, etc.	–	–	–	175,498	5,079	2,594	
8. Seamen's Insurance	–	–	921	55,850	2,473	4,465	
9. Agricultural, Forestry and Fishery Organization, Employees' Mutual Aid Association	–	–	–	370,700	3,410	443	
10. Mutual Aid Association of Private School Personnel	–	–	2,024	280,929	4,255	1,341	
11. Employment Insurance	–	–	–	2,692,377	108,988	367,101	
12. Workmen's Accident Compensation Insurance	–	–	–	977,154	49,407	258,694	
Family allowance:							
13. Child allowance	148,559	38,065	–	186,625	5,186	11,421	
Public employees:							
14. National and related public service Mutual Aid Association	–	–	4,944	1,892,034	4,671	4,594	
15. Existing Associations, etc.	–	–	–	25,352	2,883	6	
16. Local Government Employees' Mutual Aid Association	–	–	12,866	4,850,558	25,938	6,798	
17. Yahata Mutual Aid Association, etc.	–	–	–	10,816	436	9,259	
18. Government Employees' Accident Compensation	–	–	–	13,207	–	–	
19. Local Government Employees' Accident Compensation	–	–	–	28,515	2,182	312	
20. Public Corporation Staffs' Accident Compensation	–	–	–	7,405	–	–	
21. National Public Employees' Pensions	–	–	–	71,652	242	–	
22. Local Public Employees' Pensions (gratuity)	–	–	–	107,805	–	–	
Public health service:							
23. Public Health	–	20,713	–	624,988	2,465	244,926	
Public assistance & social welfare:							
24. Public assistance	–	–	717,522	1,682,009	47,726	–	
25. Social welfare	388,454	2,894,451	46,374	3,433,126	37,673	531,409	
War victims:							
26. Aid for war victims	–	1,094	119,767	1,579,343	14,110	–	
Total	537,013	2,954,323	979,094	72,141,071	1,224,020	2,913,768	

(Unit: Million of yen)

Social Security Schemes	Expenditures			Difference between receipts and expenditures (Balance of Payments)
	Subtotal	Transfer to other schemes	Total expenditures	
Social insurance:				
1. Health Insurance				
(A) Government-managed	4,553,862	2,498,452	7,052,314	▲ 20,010
(B) Society-managed	3,934,902	2,093,653	6,028,555	318,836
2. National Health Insurance	6,283,402	2,435,038	8,718,440	278,087
Medical Care Service Program for Retired Employees	1,353,346	–	1,353,346	102,365
3. Health and Medical Services for the Aged	10,153,658	–	10,153,658	▲ 78,994
4. Employees' Pension Insurance	18,552,734	8,507,337	27,060,071	5,090,769
5. Employees' Pension Funds, etc.	2,063,087	–	2,063,087	3,206,347
6. National Pension	9,910,783	3,295,447	13,206,229	1,546,448
7. Farmers' Pension Fund, etc.	183,171	–	183,171	101,765
8. Seamen's Insurance	62,787	32,367	95,154	▲ 1,094
9. Agricultural, Forestry and Fishery Organization, Employees' Mutual Aid Association	374,554	122,253	496,807	22,474
10. Mutual Aid Association of Private School Personnel	286,525	153,834	440,359	127,735
11. Employment Insurance	3,168,466	–	3,168,466	9,461
12. Workmen's Accident Compensation Insurance	1,285,255	–	1,285,255	653,182
Family allowance:				
13. Child allowance	203,232	–	203,232	18,484
Public employees:				
14. National and related public service Mutual Aid Association	1,901,300	496,785	2,398,085	264,874
15. Existing Associations, etc.	28,241	805,020	833,261	▲ 15,305
16. Local Government Employees' Mutual Aid Association	4,883,294	1,324,034	6,207,327	1,498,712
17. Yahata Mutual Aid Association, etc.	20,511	–	20,511	42
18. Government Employees' Accident Compensation	13,207	–	13,207	–
19. Local Government Employees' Accident Compensation	31,009	–	31,009	3,467
20. Public Corporation Staffs' Accident Compensation	7,405	–	7,405	–
21. National Public Employees' Pensions	71,893	–	71,893	–
22. Local Public Employees' Pensions (gratuity)	107,805	–	107,805	–
Public health service:				
23. Public Health	872,379	–	872,379	–
Public assistance & social welfare:				
24. Public assistance	1,729,735	–	1,729,735	–
25. Social welfare	4,002,209	–	4,002,209	–
War victims:				
26. Aid for war victims	1,593,453	–	1,593,453	–
Total	76,278,859	21,764,220	98,043,079	13,025,280

- Notes: 1. Table 9 has been calculated in accordance with the standards of the ILO's "The Cost of Social Security 18th International Inquiry."
2. "Health and Medical Services for the Aged" includes only the benefits of medical care and grants for nursing homes and excludes other health services such as medical check-ups and counseling, which are included in "Public health."
 3. "National Pension" includes the welfare pension and the universal basic pensions.
 4. "Farmers' Pension Fund, etc." includes national Pension Fund.
 5. "Public health" includes public grants for treatment of tuberculosis, etc.
 6. Family benefits include not only child allowances but also income support for single parent families and handicapped children.
 7. As of April 1997, short-term benefits (i.e. medical benefits) of "Public Corporations Staff Mutual Aid Associations" have been transferred to society-managed health insurance, and long-term benefits (i.e. pension benefits) have been integrated into employees' pensions. Further, part of pension benefits has also been transferred to "15.Existing Associations, etc."
 8. Rounding of the numbers may cause some discrepancies. After rounding of numbers the zero represents one million.
 9. "Unemployment and labor market measures" include subsidies for elderly employees.

Explanatory notes on items from "Costs of social security"

1. Explanatory notes on receipts items

- (i) Income from capital includes interest, dividends, rents, capital gains, profits from redemption, etc.
- (ii) Transfer from other schemes includes the following: contributions to special schemes for persons employed on a daily-wage basis in Government-managed Health Insurance and National Health Insurance; transfer payments from all health insurance schemes to Medical Care Service Program for Retired Employees in National Health Insurance; transfer payments from all health insurance schemes to Health and Medical Services for the Aged; transfer payments from all schemes to National Pension for contribution to universal basic pensions; transfer payments from National Pension to other schemes for the payment of universal Basic Pensions.
- (iii) Other receipts include fees, cost-sharing, indemnities for damage, etc.

2. Explanatory notes on expenditure items

- (i) Administrative costs include various costs for running offices, membership fees, transportation costs for business trips, etc.
- (ii) Transfer to other schemes includes transfer payments from the other health insurance schemes to special schemes for persons employed on a daily-wage basis, for Retired Employees, and for Health and Medical Services for the Aged; transfer payments from the Other pension schemes to National Pension for universal Basic Pensions; transfer payments paid by National Pension to the other schemes for universal Basic Pension.
- (iii) Other expenditures include administrative costs for the Social Insurance Medical Fee Payment Fund, grants for constructing medical care and welfare service facilities, Maintenance fees for the facilities, etc.

Table10 Social Security Revenue by source, fiscal years 1951-1998

(Units: Hundreds of millions of yen, %)

Fiscal Year	Contribution from insured persons		Contribution from employers		Public authorities' participation		State participation			
		%		%		%		%		%
1951	568	28.1	578	28.6	738	36.5	478	23.6	260	12.9
1954	1,047	23.7	912	20.7	2,238	50.7	1,768	40.0	470	10.6
1957	1,383	23.7	2,649	45.4	1,415	24.2	1,068	18.3	346	5.9
1960	2,430	26.2	3,860	41.7	2,288	24.7	1,897	20.5	391	4.2
1961	3,038	26.3	3,514	30.4	4,053	35.1	3,629	31.4	423	3.7
1962	3,633	26.7	4,227	31.0	4,521	33.2	4,019	29.5	502	3.7
1963	4,282	26.2	5,119	31.3	5,439	33.3	4,815	29.4	624	3.8
1964	5,031	26.3	5,921	30.9	6,415	33.5	5,570	29.1	845	4.4
1965	6,475	27.0	7,293	30.4	7,792	32.5	6,798	28.3	994	4.1
1966	7,750	26.9	8,680	30.1	8,946	31.0	7,801	27.0	1,145	4.0
1967	8,814	26.1	10,213	30.2	10,303	30.5	9,023	26.7	1,280	3.8
1968	10,580	26.5	11,854	29.7	12,065	30.2	10,607	26.6	1,457	3.6
1969	13,205	29.2	13,992	30.9	13,588	30.0	11,964	26.4	1,624	3.6
1970	15,558	28.5	17,043	31.2	16,420	30.0	14,425	26.4	1,995	3.6
1971	18,638	28.7	20,743	31.9	18,481	28.4	16,285	25.1	2,196	3.4
1972	21,779	28.0	24,242	31.1	23,096	29.7	20,041	25.7	3,055	3.9
1973	26,906	27.4	30,131	30.7	30,933	31.5	26,701	27.2	4,232	4.3
1974	37,219	27.6	41,415	30.7	42,939	31.8	37,238	27.6	5,701	4.2
1975	44,238	26.4	50,826	30.4	55,421	33.1	48,519	29.0	6,903	4.1
1976	52,368	26.1	60,324	30.1	66,306	33.1	58,334	29.1	7,972	4.0
1977	62,801	26.7	70,687	30.1	77,090	32.8	68,003	28.9	9,086	3.9
1978	71,177	26.4	79,081	29.3	90,384	33.5	80,040	29.7	10,344	3.8
1979	78,591	26.4	86,247	28.9	100,626	33.7	89,031	29.9	11,595	3.9
1980	88,844	26.5	97,394	29.1	110,409	32.9	97,936	29.2	12,473	3.7
1981	100,214	26.8	109,937	29.4	119,044	31.8	105,794	28.3	13,250	3.5
1982	107,434	26.8	117,678	29.4	125,474	31.3	111,839	27.9	13,635	3.4
1983	112,755	26.9	124,646	29.7	125,644	29.9	111,057	26.5	14,587	3.5
1984	118,918	26.7	132,208	29.7	131,142	29.4	115,417	25.9	15,725	3.5
1985	131,583	27.1	144,363	29.7	138,059	28.4	117,880	24.3	20,179	4.2
1986	136,729	26.7	155,063	30.3	142,984	27.9	119,920	23.4	23,064	4.5
1987	143,348	26.9	161,273	30.2	145,322	27.2	121,474	22.8	23,848	4.5
1988	151,122	26.4	171,707	30.0	162,899	28.4	137,404	24.0	25,495	4.4
1989	163,037	27.0	188,134	31.2	153,186	25.4	127,420	21.1	25,766	4.3
1990	184,985	27.9	210,206	31.7	161,974	24.4	134,559	20.3	27,416	4.1
1991	200,343	28.3	224,342	31.7	170,286	24.1	141,106	19.9	29,180	4.1
1992	208,474	28.2	234,789	31.8	180,766	24.5	147,363	19.9	33,403	4.5
1993	216,892	28.2	242,599	31.6	188,316	24.5	153,403	20.0	34,913	4.5
1994	225,468	28.3	249,454	31.4	194,766	24.5	156,934	19.7	37,831	4.8
1995	244,146	28.7	268,075	31.5	207,901	24.4	165,683	19.5	42,219	5.0
1996	252,441	29.0	274,649	31.5	213,304	24.5	168,329	19.3	44,975	5.2
1997	262,317	29.1	285,834	31.7	217,533	24.2	171,109	19.0	46,425	5.2
1998	263,288	29.5	286,449	32.1	219,882	24.6	171,681	19.2	48,201	5.4

Notes: 1. Table 10 has been calculated in accordance with the standards of the ILO's "The Cost of Social Security 18th International Inquiry." However, "social security special tax" does not exist in Japan, and therefore is not indicated in this chart.

2. "Public authorities' participation" is the total of "State participation" and "Other public authorities' participation." "Other public authorities" means local governments' participation.

Table10 continued

(Units: Hundreds of millions of yen, %)

Income from capital	%	Others	%	Total
22	1.1	117	5.8	2,023
96	2.2	124	2.8	4,417
148	2.5	245	4.2	5,839
458	4.9	224	2.4	9,260
621	5.4	319	2.8	11,545
787	5.8	448	3.3	13,616
965	5.9	549	3.4	16,353
1,203	6.3	567	3.0	19,137
1,516	6.3	921	3.8	23,996
1,938	6.7	1,536	5.3	28,850
2,459	7.3	2,030	6.0	33,820
3,087	7.7	2,349	5.9	39,933
3,925	8.7	536	1.2	45,247
4,796	8.8	864	1.6	54,681
6,158	9.5	957	1.5	64,978
7,535	9.7	1,226	1.6	77,877
9,137	9.3	1,095	1.1	98,202
11,737	8.7	1,678	1.2	134,988
14,641	8.7	2,249	1.3	167,375
17,391	8.7	4,094	2.0	200,483
20,894	8.9	3,515	1.5	234,987
23,815	8.8	5,114	1.9	269,571
27,284	9.1	5,502	1.8	298,251
32,682	9.7	5,929	1.8	335,258
38,830	10.4	6,098	1.6	374,123
44,366	11.1	5,841	1.5	400,793
49,943	11.9	6,654	1.6	419,642
55,581	12.5	7,535	1.7	445,384
62,020	12.8	9,748	2.0	485,773
68,872	13.4	8,793	1.7	512,442
71,981	13.5	11,713	2.2	533,637
74,309	13.0	13,025	2.3	573,062
77,015	12.8	21,796	3.6	603,167
83,580	12.6	22,915	3.5	663,661
89,374	12.6	23,370	3.3	707,714
90,810	12.3	24,343	3.3	739,182
95,171	12.4	25,403	3.3	768,380
93,630	11.8	32,386	4.1	795,704
98,118	11.5	33,005	3.9	851,245
96,296	11.1	34,124	3.9	870,814
103,825	11.5	31,168	3.5	900,677
89,653	10.0	32,915	3.7	892,188

Table11 Social Security Revenue by source, fiscal years 1994-1998

(Unit: Million of yen)

	1994	1995	1996	1997	1998
Total	79,570,411	85,124,526	87,081,417	90,067,693	89,218,799
I Social contributions	47,492,209	51,222,116	52,708,994	54,815,077	54,973,713
Employers' contributions	24,945,388	26,807,523	27,464,906	28,583,392	28,644,912
Social insurance contributions from private employers	20,093,142	21,750,624	22,327,796	23,338,437	23,401,548
Social insurance contributions from government	4,852,246	5,056,899	5,137,110	5,244,955	5,243,364
Contribution by protected persons	22,546,821	24,414,593	25,244,088	26,231,685	26,328,801
Contributions by employees	17,607,652	19,290,417	19,885,883	20,701,182	20,738,659
Contributions by self-employed and pensioners	4,939,169	5,124,176	5,358,205	5,530,503	5,590,142
II Taxes	19,476,561	20,790,117	21,330,400	21,753,334	21,988,211
General revenues	19,476,561	20,790,117	21,330,400	21,753,334	21,988,211
Central government	15,693,411	16,568,263	16,832,857	17,110,856	17,168,107
Other government	3,783,150	4,221,854	4,497,543	4,642,477	4,820,105
Earmarked Taxes	–	–	–	–	–
Central government	–	–	–	–	–
Other government	–	–	–	–	–
III Other receipts	12,601,641	13,112,292	13,042,023	13,499,282	12,256,875
Income from Investments	9,363,031	9,811,789	9,629,574	10,382,452	8,965,329
Other	3,238,609	3,300,503	3,412,448	3,116,830	3,291,546
IV Transfers from reserves	–	–	–	–	–

Compared with the previous year (%)

	1994	1995	1996	1997	1998
Total		6.98	2.30	3.43	▲ 0.94
I Social contributions		7.85	2.90	4.00	0.29
Employers' contributions		7.46	2.45	4.07	0.22
Social insurance contributions from private employers		8.25	2.65	4.53	0.27
Social insurance contributions from government		4.22	1.59	2.10	▲ 0.03
Contribution by protected persons		8.28	3.40	3.91	0.37
Contributions by employees		9.56	3.09	4.10	0.18
Contributions by self-employed and pensioners		3.75	4.57	3.22	1.08
II Taxes		6.74	2.60	1.98	1.08
General revenues		6.74	2.60	1.98	1.08
Central government		5.57	1.60	1.65	0.33
Other government		11.60	6.53	3.22	3.83
Earmarked Taxes					
Central government					
Other government					
III Other receipts		4.05	▲ 0.54	3.51	▲ 9.20
Income from Investments		4.79	▲ 1.86	7.82	▲ 13.65
Other		1.91	3.39	▲ 8.66	5.61
IV Transfers from reserves					

Notes: Table11 has been calculated in accordance with the standards of the ILO's "The Cost of Social Security 19th International Inquiry," (excluding transfers from other schemes).

Reference: Description of functional categories in social security expenditures

Social Security Expenditures	ILO Definitions	Japan
Old age	This function covers all benefits paid to persons who have withdrawn from the labor market due to retirement.	<p>Employee's Pension Insurance: Old-age pension</p> <p>National Pension: Old-age pension, Old-age welfare pension</p> <p>Employee's Pension Fund, Farmer's Pension Fund: Old-age pension, etc.</p> <p>Mutual Aid Associations: Retirement Mutual Aid Pension</p> <p>Various gratuities for retired public employees</p> <p>Social Welfare: costs of old-age welfare and homebound welfare business</p> <p>(Note) Medical expenses for elderly are included in the "Sickness and health" category.</p>
Survivors	This function covers benefits arising from the death of a protected person.	<p>Employee's Pension Insurance: Survivors' pension</p> <p>National Pension: Survivors' pension and lump sum payments</p> <p>Mutual Aid Associations: Survivors' pension and lump sum payments</p> <p>War victims: Survivors' pension, etc.</p> <p>(Note) Of pensions paid to survivors, expenditures provided from the accident compensation scheme are included in the "Employment injury" category.</p>
Invalidity benefits	Benefit paid to protected persons due to partial or total inability to participate in gainful employment due to a chronic condition.	<p>Employee's Pension Insurance: Full invalidity pension and lump sum payments</p> <p>National Pension: Full invalidity pension</p> <p>Mutual Aid Associations: Full invalidity pension and lump sum payments</p> <p>Public Health: Aid for Vaccination Complication</p> <p>Social Welfare: Special allowance for child rearing, Protection expenses for physically handicapped</p>
Employment injury	Benefit paid by a work injury program for work-related injury, disease, incapacity and death of a protected person.	<p>Workmen's Accident Compensation Insurance, Seamen's Insurance, Public Corporation Staffs' Accident Compensations</p>
Sickness and health	Benefit provided with a view to maintaining, restoring, or improving the health of the person protected - due to disease or injury, or maternity. (Also provides income replacement during periods of inability to work.)	<p>Nursing and maternity benefits and invalidity benefit in health insurance schemes (Society-managed health insurance, Government-managed health insurance, and National Health Insurance).</p> <p>Mutual Aid Associations: Temporary (medical) benefit, maternity benefit, leave benefit</p> <p>Public Health: Aid for Vaccination Complication/cash benefit, etc.</p> <p>(Note) Expenditures provided from the workmen's accident compensation scheme are included in the "Employment injury" category.</p> <p>(Note) Medical aid for social assistance is included in the "Social assistance and others" category.</p>

Social Security Expenditures	ILO Definitions	Japan
Family benefits	Benefits provided to assist families with children and other dependents.	Child-care leave benefit provided by Employment Insurance. Child allowance Social Welfare: Child Rearing Allowance, Child Welfare Service (child protection allowance and business for the sound fosterage of children)
Unemployment	Benefits provided to protected persons due to the loss of gainful employment.	Employment Insurance, Seamen's Insurance: jobseeker allowance, allowance for employment maintenance, employment stabilization business. (Note) Child-care leave benefit within the allowance for employment maintenance is included in the "Family benefits" category. (Note) Employment stabilization businesses include benefits paid for the incumbent and employers, as well as for the unemployed.
Housing	Benefits provided (on a means-tested basis) to assist with the cost of housing.	Social assistance scheme: Housing aid
Social assistance and others	Benefits in cash or in kind provided to individuals or certain targeted groups who require specific assistance in order to obtain a defined minimum level of income and to meet minimum subsistence requirements.	Social assistance: various aids Mutual Aid Associations: Special payment for disasters. (Note) Housing aid in Social assistance is included in the "Housing" category.

Note: ILO Definitions are the criteria used in "The Cost of Social Security, 19th International Inquiry."

Appendix :International comparisons

The 19th international inquiry currently includes reports from a limited number of countries. Therefore, the international comparison in this report includes the updated figures for countries in which data are available.

Figure1 International comparison of Social Security Expenditure as percentage of National Income

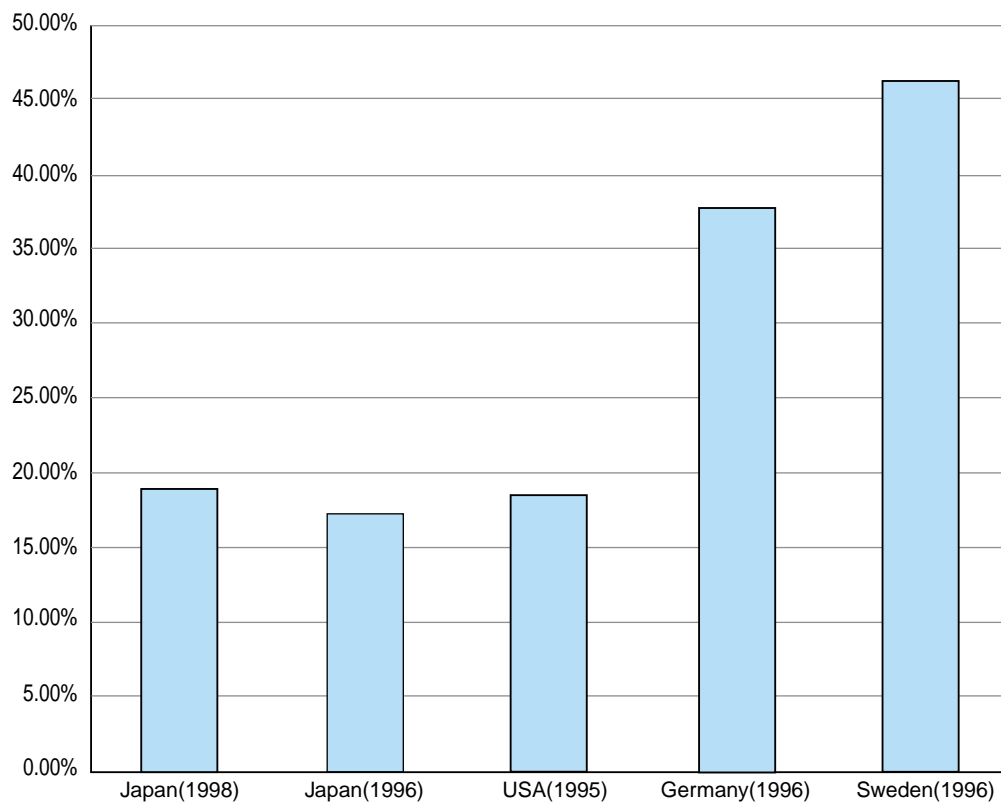


Table1 International comparison of Social Security Expenditure as percentage of National Income and Gross Domestic Product

	Japan(1998)	Japan(1996)	USA(1995)	Germany(1996)	Sweden(1996)
National Income	18.88%	17.38%	18.41%	37.69%	46.17%
Gross Domestic Product	14.02%	13.11%	15.10%	28.21%	33.11%

Figure2 International comparison of Social Security Revenue by functional category

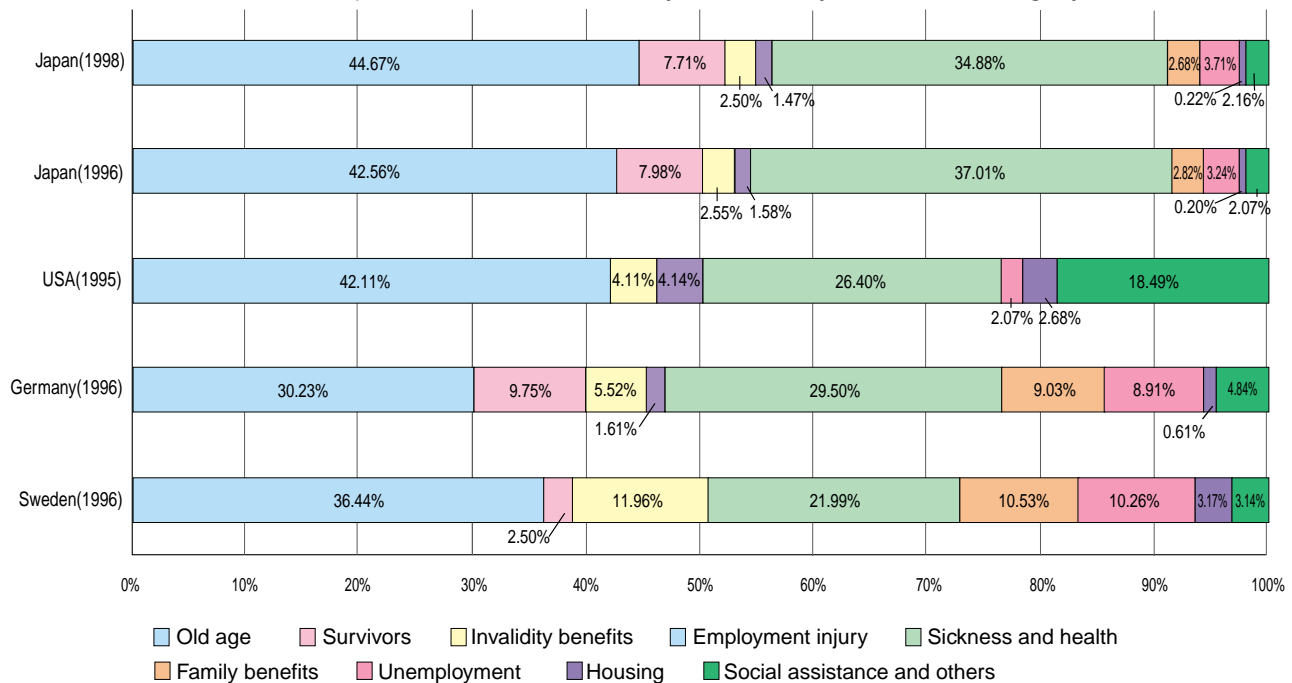
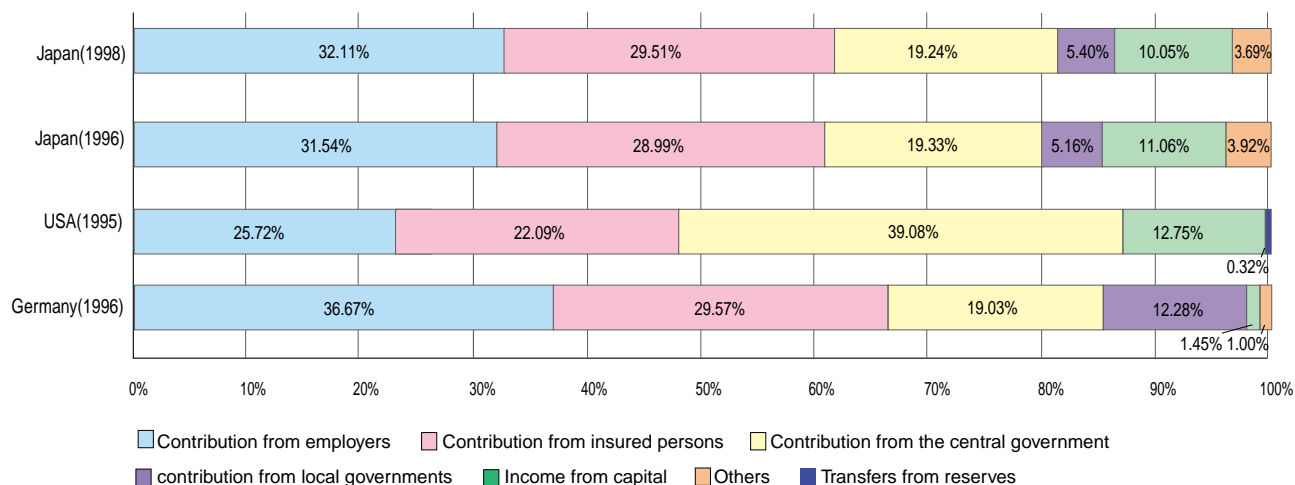


Table2 International comparison of Social Security Expenditure by functional category, as percentage of National Income

	Old age	Survivors	Invalidity benefits	Employment injury	Sickness and health	Family benefits	Unemployment	Housing	Social assistance and others	Total
Japan(1998)	8.44%	1.46%	0.47%	0.28%	6.59%	0.51%	0.70%	0.04%	0.41%	18.88%
Japan(1996)	7.40%	1.39%	0.44%	0.27%	6.43%	0.49%	0.56%	0.03%	0.36%	17.38%
USA(1995)	7.75%		0.76%	0.76%	4.86%	-	0.38%	0.49%	3.41%	18.41%
Germany(1996)	11.39%	3.68%	2.08%	0.61%	11.12%	3.40%	3.36%	0.23%	1.82%	37.69%
Sweden(1996)	16.83%	1.16%	5.52%		10.15%	4.86%	4.74%	1.46%	1.45%	46.17%

Note: The United States includes "Survivors" in the "Old age" category.
 Sweden includes "Employment injury" in the "Invalidity benefits" category.

Figure3 International comparison of Social Security Revenue by source

Note: As for the United States, the figure is the sum of the contributions from the central government and from local governments.

Table3 International comparison of Social Security Revenue as percentage of National Income

	Contribution from social insurance		Taxes		Other receipts		Transfers from reserves	Total receipts
	Contribution from employers	Contribution from insured persons	Contribution from the central government	Contribution from local governments	Income from capital	Others		
Japan(1998)	7.50%	6.89%	4.49%	1.26%	2.35%	0.86%	–	23.35%
Japan(1996)	7.07%	6.50%	4.33%	1.16%	2.48%	0.88%	–	22.41%
USA(1995)	5.80%	4.99%	8.82%		2.88%	0.01%	0.07%	22.57%
Germany(1996)	14.43%	11.64%	7.49%	4.83%	0.57%	0.39%	–	39.36%

Note: The United States has not separated the general government into central and local governments.